COMMITTEE HEARING

BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION

EL SEGUNDO CITY HALL

350 MAIN STREET

CITY COUNCIL CHAMBERS

EL SEGUNDO, CALIFORNIA

THURSDAY, OCTOBER 2, 2003 9:30 A.M.

Reported by:
James Ramos
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ii

COMMISSIONERS PRESENT

James Boyd, Presiding Member

John Geesman, Commissioner

ADVISORS

Michael Smith

Melissa Jones

Scott Tomashefsky

STAFF PRESENT

Thom Kelly, Assistant Executive Director

Karen Griffin, Program Manager

ALSO PRESENT

Scott Hawley Watson Cogeneration Company

Jeffrey K. Hartman The Southern California Gas Company San Diego Gas and Electric

Aaron Jones Golden State Power Cooperative

Gregory T. Blue Dynegy, Inc.

David Lloyd NRG Energy

Sigrid Hawkes
Gray Panthers of the San Fernando Valley

Daniel W. Douglass Law Offices of Daniel W. Douglass Alliance for Retail Energy Markets

iii

ALSO PRESENT

Jim Frassett DeMaria Electric Motor Services, Inc.

John DeWitt DeWitt Petroleum

iv

INDEX

	Page
Proceedings	1
Introductions	1
Opening Remarks	1
Presiding Member Boyd	1
CEC Staff Presentation	7
Thom Kelly	7
Public Testimony	16
Closing Remarks	118
Adjournment	118
Certificate of Reporter	119

1	PROCEEDINGS
2	9:30 a.m.
3	PRESIDING MEMBER BOYD: Good morning and
4	welcome to our hearing on a draft of the Energy
5	Commission's Integrated Energy Policy Report. I'm
6	Commissioner Jim Boyd, the Presiding Member of the
7	CEC's Integrated Energy Policy Report Committee.
8	The Associate Member of this Committee is
9	Commissioner Bill Keese. He's not with us today;
10	he is out of state, in fact, out of the country on
11	business.
12	I am delightfully joined today, though,
13	by Commissioner John Geesman. And I much
14	appreciate his interest in the subject. Also up
15	here with me today I almost said on the dais
16	and I'm not quite sure it qualifies my Advisor,
17	Mike Smith; Commissioner Geesman's Advisor,
18	Melissa Jones; and Commissioner Keese's Advisor,
19	Scott Tomashefsky.
20	Okay, today's hearing is actually the
21	second in a series of hearings scheduled
22	throughout the State of California to take public
23	and stakeholder input and comments and suggestions
24	about this draft report, the draft IEPR, as we
25	call it, Integrated Energy Policy Report.

The final report is scheduled to be

submitted to the Governor on November 1st. The

draft document that's been released to the public

and that is before us today is the result of many

months, and I realize gee, it's a year now, of

work by the CEC Staff. And it's the result of

many many public workshops, public hearings.

It's the result of work by the staff of many state agencies and our staff's working with many state agencies, federal agencies and local agencies; and reflects a lot of input from stakeholders from these agencies and from the public.

The statute that calls for this report detailed a number of state agencies that were to be consulted and included in the preparation of this report. And we've reached out to all of them, as well as others that we know, who are affected by or stakeholders in the energy arena. And we certainly appreciate their work and their input on this subject.

In turn, the statute that provided for this report also provides that the designated state agencies are to be guided by the information analyses and the policies developed in this

report. So there is a mutual interest in the development of this document in the final recommendations.

This Integrated Energy Policy Report
will be the first. And the statute that provided
for it calls for a report every two years from the
Energy Commission, and provides opportunity to
update the report each year. And since we didn't
get the normal two years to prepare this, but only
a year's warning that we had to do this, it was a
very herculean task for all involved.

And we are already planning, taking steps to plan for next year's update. And thinking about the logistics involved, even if preparing the biennial report in two years hence. So, basically this statute and these requirements, in effect, created somewhat of a permanent venue to facilitate fact-finding by this agency regarding California's rather dynamic energy picture and energy activities.

While most eyes, most attention has been directed towards or focused on the past two or three years, and the California electricity crisis, the report covers all three areas of the energy arena, or as my peers are getting tired of

1	hearing me saying probably, all three legs of the
2	energy stool, electricity, natural gas and
3	transportation fuel.

All three of these areas are and have been issues in California for frankly the past three or four years. All three areas are covered in depth in this report, and there are policy recommendations affecting each of these areas.

There have been many concurrent or subsidiary activities, studies, reports, what-have-you, and plans that have been underway during this same time period. And these activities have provided background, they've provided data, and they've provided facts that have fed into the, as we call it, IEPR effort.

For instance, the three principal electricity agencies, namely the Energy Commission, the Public Utilities Commission and the Power Authority, released earlier this year an energy action plan where they agreed upon, we all agreed upon a host of activities we felt necessary to address California's electricity crisis. And since electricity and natural gas are now joined at the hip, it addresses both subjects.

25 And, of course, the PUC, with help from

the CEC, has been engaged in these procurement

activities. Bulk agencies have been working to

implement the renewable portfolio standard statute

passed by the Legislature.

The Energy Commission has been called upon by the Legislature to create a series of different reports about transportation fuels, gasoline supply, price, to analyze the price spikes, et cetera. We've looked at pipelines; we've looked at strategic fuels reserves; issued reports on how to reduce our dependence on petroleum. All of this has been rolled into the Integrated Energy Policy Report in one form or another.

And following the electricity prices, the Governor created a natural gas working group that shepherded natural gas projects and the issues along for all these years. And the work of that group, which in turn, caused a much greater effort by the Energy Commission in the natural gas area, has all been rolled into this document.

And so while today we're looking at a 30- or 40-page summary, in reality there's about a two-foot stack of reports, subsidiary reports, that back up all of the work that's been done in

1	the past y		year	year that	constitutes	the	Integrated

- 2 Energy Policy Report.
- 3 California's economy, if not its
- 4 society, really sits upon this energy stool which
- 5 I've referenced. And this is mainly because, as I
- 6 like to say, and maybe others, energy fuels the
- 7 engine that drives the California economy. And
- 8 those of us, certainly the Commissioners sitting
- 9 up here today, who are quite concerned about
- 10 California's economy and understand the role that
- it plays in the welfare of the Golden State, as
- 12 well as its future.
- 13 We want this economy to prosper. We
- 14 want it to grow. And therefore are quite
- 15 concerned that our energy programs and our energy
- future be solid and be assured. And that we try
- 17 to represent in the draft report you see before
- 18 you.
- 19 So, today we seek your input to help us
- in completing this task, and I look forward to
- 21 hearing from you. I'd like now to see if
- 22 Commissioner Geesman has anything he'd like to
- 23 add?
- 24 COMMISSIONER GEESMAN: No, thank you.
- 25 PRESIDING MEMBER BOYD: Thank you, John.

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1 And I will turn the program over to the staff.
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- 2 Mr. Thom Kelly is going to kick off the
- 3 presentation, and then following a brief staff
- 4 presentation, we'll get to public comment.
- 5 MR. KELLY: This brief presentation is
- 6 about what is in the Integrated Energy Policy
- 7 Report, how it came about, and some background as
- 8 to where it fits into the continuum of the Energy
- 9 Commission's history.
- 10 That's why we call it the past, present
- and one more thing, there's steps yet to be done.
- 12 And that's what I involved in the future.
- In the past, starting in 1975 the Energy
- 14 Commission was required to prepare a biennial
- 15 report on energy policy and energy planning for
- 16 the state. And it covered quite a few fuel types.
- 17 It covered R&D, it covered future looking, and it
- 18 also included trends from recent past to what is
- 19 likely to happen in the near future.
- The Warren Alquist Act, which is what
- 21 started the Energy Commission, largely -- how do
- 22 we disable that feature -- largely led to siting
- 23 decisions. Power plant siting was the main
- function, and it stayed that way for quite a few
- 25 years.

1	During restructuring, after AB-1890, for
2	quite a few years we just sort of let our analysis
3	capability wither. It wasn't asked for; it was
4	not expected. In fact, some people figured we
5	should just do away with it all together. But
6	fortunately we nurtured it along and prepared
7	special projects using some of the old capability.
8	And mostly it was used to monitor what was going
9	on.
10	Information is a valuable commodity, and
11	good information was hard to come by during the
12	crisis. So we turned a lot of our attention to
13	just figuring out what should have been, finding
14	out what was, and then trying to find out what the
15	difference is between what we thought should have
16	been and what was.
17	Then SB-1389, Senator Bowen's Integrated

Then SB-1389, Senator Bowen's Integrated Energy Policy Report, required us to bring a lot of this analysis back and consolidate it and focus it in a way that we hadn't focused it before.

It's largely to look at the whole state, not just IOUs, which is the principal focus of the Public Utilities Commission, but the municipal utilities and others.

It includes all fuels, transportation,

1 natural gas, oil, coal, any kind of fuel almost,

- 2 including biomass. We're to look at the trends;
- 3 we're to see what trends mean. If nothing else
- 4 happens in an offer, recommendations for change in
- 5 case we don't like or decisionmakers don't like
- 6 the results that it looks like they will be
- 7 obtaining.
- 8 This energy report that we are to
- 9 prepare will have recommendations and does require
- 10 us to, and we did, consult with a lot of other
- 11 agencies in trying to come up with a holistic
- 12 integrated and statewide view.
- 13 This picture probably best, without
- 14 resorting to clip-art, shows the three stools that
- 15 Commissioner Boyd talks about supporting the
- 16 Integrated Energy Policy Report. From each type
- of fuel to including energy efficiency, R&D, other
- 18 public interest kinds of research which cuts
- 19 across transportation, electricity and natural
- 20 gas. And we integrate those into this one report.
- 21 The framework is such that we biennially
- 22 prepare this. The next biennial report of this
- 23 IEPR will be in 2005. But, as Commissioner Boyd
- 24 mentioned, we have an update that's due in
- November of 2004. The Committees for both of

these updates and the new IEPR for 2005 will be
chosen and announced very soon. So we already
want to begin working on the next update and the
report, because it does take quite a bit of time

5 to put these together.

Partly because we have so many fuels to look at. We look at supply; we look at demand. We have to consider what the price is, what the price is likely to be, given the infrastructure that we have in place, and expect to have in place. And it goes all the way through to after that's done, figure out what the environment or climate change impacts might be to feed back into our first analysis to see if that still makes sense, or if we should make some changes based on that.

Our public process was quite extensive for the one year that we had, some 28 public meetings, hearings and workshops were held for all three different fuel forms. Some of them held with other agencies. And the public had quite a bit of opportunity to participate; 140 organizations.

When he says two feet of reports and submittals, that's no exaggeration. I went to

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dockets to bring a visual. I was going to say,
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- all right, let's see what there was in the record.
- 3 And they showed me the record. And I decided, I
- 4 had to fly here from Sacramento, and it wasn't
- 5 worth carrying. It's over two feet worth of
- 6 those. So, sorry about that visual. This will
- 7 have to do.
- 8 The thing that ran this, if you take
- 9 nothing else away from looking at it, is
- 10 infrastructure. It focuses on infrastructure.
- 11 That turns out to be a critical part of the energy
- 12 future. It seems to be very close to efficient
- now, but a lot of improvements can be made. And
- 14 to take account of a lot of risk; to take account
- of uncertainty that goes beyond risk, that is
- simply unknowable, but we can plan for it. But to
- 17 do this takes some actions. And those actions are
- what we refer to in this report.
- The way it's sort of structured that we
- see it, in terms of a process, is these legs on
- 21 the far left now, instead of underneath the stool,
- lead to the thematic infrastructure improvement
- 23 that is required. We're taking public input;
- 24 we're taking stakeholder input. And have been
- 25 doing that for some time. We're asking for more

1 now.

2	This is part of the presentations we're
3	making around the state to call for these comments
4	on what has been proposed thus far, because we
5	expect there will be adoptions to follow. Other
6	state agencies, our own agency, the Legislature
7	and the Governor's Office are going to be offered
8	recommendations for policy changes. And we think
9	quite a few of those will be taken. So, it's
10	important to give them the right recommendations.

But we don't want to just give them another report. There are too many reports that just lie there and don't do anything, so we've got to focus this and make recommendations that matter to people, that can be interpreted and used in meaningful ways.

This policy report has suggested grouping them in four different ways. The first, and probably most important, is the harvesting energy efficiency. We want to increase the efficiency gains that we've seen so far; increase efficiency beyond what is currently planned. And we can find more that's very cost effective and clean.

We want to diversify the fuel types so

that we're not dependent on any one type, either

- 2 physically or economically. Those are two
- 3 components that we have to consider, not just the
- 4 physical dependence, but the economic, as well.
- 5 We want to encourage customer choice, a
- 6 fundamental part of making competition work for
- 7 us. And the infrastructure, again, there are
- 8 certain things which just deal directly with
- 9 infrastructure, with other implications for
- 10 efficiency and diversity.
- 11 The principal recommendations, these are
- 12 my culled principal recommendations, there are
- many recommendations, I couldn't fit them all on
- 14 two slides, so these are the ones I've chosen to
- share. Efficiency, you see, is number one. In
- 16 addition to all the other energy efficiency
- 17 programs that we have, funding levels we're asking
- 18 for and expect to see, another 1200 megawatts of
- 19 electricity and 100 million Btus of natural gas
- 20 saved beyond what we currently have. That's very
- 21 plausible.
- 22 We call on enacting legislation that
- 23 will change the renewable portfolio standard
- 24 achievement of 20 percent by 2017, to 2010. The
- 25 energy action plan adopted by the three energy

1	agencies in the state, the Energy Commission, the
2	PUC and the California Power Authority, call for
3	this to be in place; and having legislation, we
4	think, will help achieve that.

We'd like a retail market structure if we're going to change it, finesse it, improve it, we'd like to have it include customer choice. And when there is responsibility for supplying electricity, and it's to be made more reliable, we think that all parties should cooperate in this provision. And if you're going to provide power, provide reliability with the power.

We do like using the minimum use of fresh water in new power plants in and around power plants. And to take advantage of 25 years of experience with permitting, power plant siting; designing the process both under heavy regulation and under restructuring reduced regulation.

We'd like to take advantage of that experience in the permitting processes to consolidate bulk transmission, permitting at the Energy Commission, as well as petroleum refinery permitting.

Last for my selection of these many recommendations we'd like to reduce onroad

1 petroleum demand by 15 percent over current

- 2 levels.
- 3 The next steps. This is the second
- 4 hearing on this policy report, proposed staff
- 5 Committee draft policy report. We'll be having
- 6 three more hearings like this throughout the
- 7 state, leading to, by October 17th, a proposed
- 8 final draft.
- 9 We're open, poised to make changes to
- 10 this draft based on your public comments, so
- 11 please offer every suggestion, comment,
- improvement that you can think of, because we'd
- 13 like to hear them all.
- 14 That's leading to on October 29th the
- 15 Energy Commission considering at a business
- 16 meeting the adoption of this, and forwarding on
- 17 November 1st to the Governor. At that point the
- 18 Governor has 90 days to read it, internalize it,
- issue a report about what is important, what
- 20 recommendations to keep, which to emphasize by
- 21 approximately February 1st.
- 22 And then the Legislature will do its
- 23 thing. The Governor will do more things, and the
- 24 energy agencies will do ours.
- 25 PRESIDING MEMBER BOYD: Thank you.

- 1 Comments, questions? Thank you, Mr. Kelly.
- 2 With that, I'll turn to those of you who
- 3 signed up in the audience. I didn't note that
- anybody indicated any kind of time constraints, so
- 5 I'm just going to take them in the order they are
- 6 here. If anybody has a time constraint, well, let
- 7 somebody on the staff know. We can move you up.
- 8 This is pretty random.
- 9 First card I have is Scott Hawley of
- 10 Watson Cogeneration Company. And while you're
- 11 going to the microphone I neglected a piece of
- 12 housekeeping information. When you do come to
- 13 testify, first would you give the reporter here a
- 14 business card if you have one with you, to aid him
- in his task.
- 16 Secondly, would you lead off your
- 17 testimony with just your name and who you
- 18 represent for the record. Thank you.
- MR. HAWLEY: Good morning. My name is
- 20 Scott Hawley; I'm here representing Watson
- 21 Cogeneration Company. We're one of the largest
- 22 cogeneration facilities in the United States, and
- in fact, the largest cogeneration facility in
- 24 California. And we thank you for the opportunity
- 25 to be here and talk about state energy policy.

1	Watson supports the promotion of
2	reliable energy efficient cogeneration.
3	Cogeneration is the energy that fuels California's
4	economy. In fact, cogeneration our particular
5	plant has been here for 15 years.

In the aftermath of the state's energy crisis, cogen supported keeping the lights on. I know our facility ran without getting paid for nearly four months. And that's because we were there and we wanted to keep the lights on. We didn't have to do that, but that was important to us.

Earlier this summer in the aftermath of our recent energy crisis California's principal energy agencies adopted an energy action plan to insure that reliable and affordable electrical power and natural gas supplies continued to be available to the residents of the state.

Part of that plan seeks to meet

California's current and future energy needs

through the creation of policy that encourages the

development of new and efficient reliable power

generation sources that are both cost effective

and environmentally sound.

Cogeneration, I would submit, is a

1	proven technology that is reliable, cost effective
2	and environmentally sound, and is meeting
3	California's needs today.

Cogeneration plants produce both

electric power and useful thermal energy, such as

steam from the same fuel source; and that fuel

source preference today is natural gas. The power

and steam produced is then used in the industrial

manufacturing process, resulting in efficient

utilization of fuel, thus meeting the criteria of

efficiency.

Cogeneration, indeed, reduces the demand for natural gas. Nearly 15 years ago Watson Cogeneration Company invested over \$300 million of private capital to create an environmentally sound facility that burns natural gas and alternative fuels, including refinery waste gas that was formerly flared to atmosphere, and butanes produced at the refinery to produce up to 400 megawatts of electricity. That's enough to power 400,000 homes.

Surplus electricity is also sold to

Southern California Edison. Watson, itself,

exports over 1.2 million -- of steam per hour to

the ARCO Refinery in Carson, California. The ARCO

1	Refinery in Carson, California produces over 20
2	percent of the state's gasoline. And, in fact, is
3	one of the most efficient refineries in the world.

At Watson Cogeneration Company,

producing two energy products from the same fuel
source saves the state the equivalent of over

25,000-million Btus a day. Since it's inception
it has saved the state over 140-million Btus of
natural gas a day. That is the equivalent of 22
million barrels of oil.

Net reduction of air pollution at the refinery which resulted from the installation of the cogen facility is over 5000 pounds per day of NOx; 1500 pounds a day of SOx, sulfur oxides. Put another way, reduction of NOx emissions at the refinery is equivalent of eliminating the emissions of some 162,000 vehicles per day off the roads of California. This is over 28 million pounds of NOx since the plant's inception.

Cogeneration also reduces the risk of outages at the refinery operations, thereby reducing the risk of gasoline shortages in the State of California. We produce our own power, and the power is there when we need it.

25 Cogeneration is providing not just the

1	refining industry, but manufacturers and
2	businesses throughout the state, with the
3	opportunity to reduce the cost of production and
4	manufacturing, improve electric reliability,
5	reduce emissions and address societal concerns
6	about global warming by improving fuel efficiency.
7	Cogeneration benefits California. It
8	benefits California by creating private
9	investment, jobs, and tax revenues. When the
10	state relies on out-of-state generation investment
11	rather than encouraging instate investment, the
12	opportunities for an increased tax base and
13	employment are lost.
14	Cogeneration's ability to not only
15	deliver electricity, but also thermal energy or
16	steam for industrial users shouldn't be
17	overlooked. The steam goes to the production of a
18	product, be it oil, paper or plastic. This
19	efficient use of a single fuel natural gas allows
20	industry to be more efficient and produce lower
21	cost goods. With the sale of goods, more
22	employment is created than without cogeneration.
23	Cogeneration also benefits California by
24	enabling customers to manage and stabilize energy
25	costs. Cogeneration, as an alternative to utility

or market energy purchases, also serves as an important check on market prices.

- 3 The state's economy benefits from
- 4 cogeneration. The hedge it provides to the
- 5 customer against market volatility may be the
- 6 financial cushion necessary to keep businesses
- 7 profitable and employing workers.
- 8 Cogeneration also benefits California by
- 9 increasing electricity available to serve
- 10 California. Cogeneration brings more electric
- 11 supply to the state using private investment
- dollars and consequently lowers the price of
- 13 energy consumed in the state.
- 14 The diversity of sources and supply
- 15 locations of these resources at California
- 16 business sites is a significant operating benefit
- 17 to the grid. Moreover, this supply, unlike
- 18 merchant generation, is committed to serve load
- 19 within the state.
- 20 Cogeneration also benefits California by
- 21 enhancing the reliability of the state's
- 22 transmission grid. Since it relies on private
- 23 transmission lines, cogeneration reduces the load
- on the state's transmission system, thereby
- decreasing the grid's peak load requirements.

This relieves congestion on the transmission
system and forestalls costly grid expansions.

3 Cogeneration also provides voltage

4 support to grid operations. In short,

5 cogeneration is distributed generation, and it

6 enhances grid reliability.

Cogeneration also benefits California by increasing energy efficiency and reducing air emissions. It has brought energy efficiency and environmental benefits to the state. Cogeneration technology increases efficiency of fuel used in generating electricity through the simultaneous production of both electrical and thermal energy.

Also this generation is located near load, which reduces transmission line losses that otherwise would result if the power had to be imported from a distant generator from out of state.

And, again, air emissions are reduced by cogen and renewable technologies relative to other fossil fuel cogeneration.

Cogeneration benefits California by
enhancing energy efficiency and reducing the
state's reliance on natural gas and natural gas
transportation for electric generation. This is

1 accomplished by using one fuel source to produce
2 two useful products. Again, it's very energy

efficient.

In the late '70s and early '80s as this

nation sought energy independence in a time of oil

shortages, long lines at the gasoline stations,

California led the nation and this world in

adopting policies that encouraged the development

of renewable resources such as geothermal, wind,

solar and alternative technologies, such as

cogeneration.

These policies were successful; they resulted in private business enterprises investing billions of dollars to build the most diverse power generation resources in the world. Today, as a direct result of these state policies, cogeneration supplies over 12 percent of California's total demand for electricity. That's nearly 6500 megawatts.

I urge the California Energy Commission to sustain past state policies and develop new policies that will promote the development of and reliance upon industrial cogeneration. In addition, I'd recommend that the CEC recommend that the state's mandate for increasing renewable

generation sources by 2010 be amended to include

- 2 the purchase of cogeneration by investor-owned
- 3 utilities.
- 4 That concludes my comments.
- 5 PRESIDING MEMBER BOYD: Thank you, Mr.
- 6 Hawley. Any comments or questions? Commissioner
- 7 Geesman.
- 8 COMMISSIONER GEESMAN: In an earlier
- 9 life both Commissioner Boyd and I strove mightily
- in the late 1970s to engender a better policy
- 11 environment to encourage cogeneration.
- 12 I can well remember Governor Jerry Brown
- continually beseeching us as to how many megawatts
- 14 can we get here, and how many megawatts can we get
- 15 here. And I think, if I recall correctly, the
- 16 number that we came up with was something on the
- order of 2000, 2200 megawatts, something like
- 18 that. And we were regarded as fringe speculators
- in terms of making projection, subject to a fair
- amount of criticism outside the state government,
- as to placing undue and unsafe reliance on such a
- 22 questionable supply source.
- 23 And I think the state did a good job of
- 24 preparing well for the implementation of PURPA.
- 25 When the PURPA solicitations went out, lo and

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behold, our estimates ended up being several
orders of magnitude short.
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And I think that your industry performed
a vital service to the state during the darkest
days of the 2000/2001 crisis. I think it's
shameful that there wasn't more attention paid to
payment provisions. But every Californian owes
the QFs a debt of gratitude for continuing to
operate despite the payment problems that existed
for too many months.

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- At the same time I think you've been the step-child of state policy here the last five to ten years. And that we ought to figure out ways in which to encourage greater reliance on cogeneration. There's a lot more potential out there, I think, that we can create a beneficial environment.
- I appreciate you for bringing that to our attention this morning.
- 20 MR. HAWLEY: Well, thank you. I'd also
 21 like to remind the Commissioners that many of
 22 these plans have been around for 15 years now.
 23 And they're still among the most energy efficient,
 24 even new, again if you consider new combined cycle
 25 plants, when you consider the combined efficiency

of that plant also supporting state's business and keeping the lights on, they are very efficient and competitive with today's technology.

I'll also remind the state policymakers that many of the contracts that the cogenerators rely upon are beginning to expire. And there's no program in place for continuing those. And that's going to be a problem for many cogenerators. If they don't have a place to put the surplus electricity that they produce, many of them will just close up shop.

12 Thank you.

PRESIDING MEMBER BOYD: Well, I thank you, and I just want to join Commissioner Geesman in thanking you and your industry for what you did during the darkest hours. I'm afraid what you did was lost in the deep dark shadows of the other events that took place then. And some of us were locked up in windowless conference rooms during that period of time.

I do remember every day checking the status of things and recognizing that some of you were out there generating electricity without benefit of payment while other people were locked up in other rooms with your industry trying to

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1 figure out how to resolve the payment issue.
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- 2 So, I'm afraid -- maybe someday somebody
- 3 will write something about the heroes rather than
- 4 the demons of the electricity crisis. But you
- 5 obviously had two advocates in the two
- 6 Commissioners sitting here. And we'll see what we
- 7 can do in the future to sustain cogeneration, self
- 8 generation, et cetera, et cetera.
- 9 Thank you for your testimony.
- 10 David Lloyd, El Segundo Power.
- MR. LLOYD: Can I hold my comments and
- 12 I'll follow Mr. Blue.
- 13 PRESIDING MEMBER BOYD: All right, I'll
- join you two together, then.
- Jeff Hartman of SoCalGas, SDG&E.
- MR. HARTMAN: Hi, my name is Jeff
- 17 Hartman. I'm the Director of Energy Markets and
- 18 Capacity Products for the Southern California Gas
- 19 Company. And I'm here today on behalf of both
- 20 Southern California Gas Company and SDG&E.
- 21 We'd like to thank the Commission for
- 22 the opportunity to testify before you today. And
- 23 we're very supportive of the intent and direction
- of the Integrated Energy Policy Report and would
- like to perhaps offer some of our experience to

1	h - 1 -		f: ~ ~	+1150	~~~~	~ £	+ h ~	recommendations.
T	петр	you	ттпе	Lune	Some	OT	LHE	recommendations.

- 2 And I'd like to talk about specifically
- 3 for areas of the report today primarily on the gas
- 4 side. And I believe there will be someone from
- 5 SDG&E to address more of the electric issues at
- 6 your hearing in San Diego.
- 7 But the four areas I wanted to discuss
- 8 today were the energy efficiency recommendations;
- 9 the low energy low emission vehicle issues; RD&D;
- 10 and the infrastructure recommendations.
- 11 SDG&E and SoCalGas have administered
- 12 energy efficiency programs successfully for over
- 13 20 years. We estimate that in at least the last
- 14 ten years our customers have saved over 29 billion
- therms, representing a savings to individual
- 16 consumers of millions of dollars and basically
- 17 enough to provide the full gas service to about
- 18 52,000 homes a year.
- We support the energy action plan goals
- for energy efficiency and have embraced the PUC's
- 21 goals for doing all the cost effective energy
- 22 efficiency and demand response program as part of
- integrated procurement strategies.
- You'll note that SDG&E recently filed,
- 25 as part of its 20 year resource plan, a very

1 aggressive demand side portfolio, including
2 stepped up efforts in energy efficiency and demand
3 response programs.

Both utilities have recently proposed over \$70 million in cost effective energy efficiency programs for 2004/2005. And that includes a partnership with a wide spectrum of participants, including cities, community organizations. And we believe that the utility administration of these energy efficiency programs can help the state achieve its goals of reducing energy uses.

We are eager to return to a leadership role with the cities, communities and other service providers as California sharpens its focus on this critical element in the integrated energy plan. And we urge the CEC to participate in the PUC's upcoming workshops which will establish that long-term policy framework for energy efficiency programs that are run by the utilities specifically.

With respect to low emission vehicles,
we support the efforts of the CEC to diversify
transportation fuel types and sources. And we
believe that natural gas can be very supportive of

1		1 '	4.1
1	this	ירמס	ective

2	We would just note for you that it
3	appears the CEC and the PUC are moving in
4	different directions, specifically the PUC is
5	moving towards eliminating a lot of the utility
6	low emission vehicle programs. And we suggest
7	that it might help to communicate to the PUC the
8	importance you place on achieving this objective.
9	And that might provide guidance to the PUC in
10	setting its policy goals when they review the
11	utility program, specifically.
12	PRESIDING MEMBER BOYD: Not meaning to
13	interrupt you, but just for your information, the
14	CEC is an intervenor in that situation. And you
15	might note that today's action has been postponed
16	at the PUC. So there's still hope.
17	MR. HARTMAN: Okay, thank you. We
18	appreciate that support.
19	With respect to energy RD&D we agree
20	with the CEC's encouragement of continued support

ît. for gas and electric RD&D. We've had active gas 21 22 R&D programs that have yielded important technological advances. Specifically with our 23 24 participation programs, have developed some leading advances in commercialization of

1	microturbines,	small	microturbines	for	distributed
2	generation.				

We had a creative arrangement with the PUC that led to promotion of the plug power residential fuel cell program which we think has great promise in residential applications.

Again we'd recommend that the CEC
highlight the need for coordination of electric
and gas RD&D activities, and focus these
technologies on those that will have the greatest
impact on reducing energy usage.

We also believe that gas public purpose RD&D should continue to be managed by the utilities to achieve the greatest efficiency gains.

With respect to infrastructure, I'd like to focus specifically on the natural gas infrastructure issues. We'd like to recognize the Commission for its attention to what we believe is a critical long-term gas structure and development issues and the need for procuring adequate, reasonably priced supplies.

We would note one element of
disagreement with a factual matter in the
Commission's report, and that is on page 8 of the

report the state's pipeline capacity was not

sufficient to bring natural gas into the state to

replenish storage In the reference to during the

energy crisis. And I would actually suggest that

within southern California that issue was not the

case, and that there was available capacity to

meet all those needs.

The fact that storage wasn't filled was primarily a commercial decision made by participants who hold storage rights on our system.

And based on recent expansions of our facilities, we have filed in our cost of service proceeding just recently our gas resource plans, reaffirming the adequacy of our systems to meet expected requirements over the long term.

I would also like to note that we've had a number of discussions with a number of sponsors promoting LNG into southern California. And we continue to support their efforts to bring that new supply option to California customers. And our position is that our view is that the customer should exercise the choice and we will be more than accommodating to those supplies who wish to access the market. But, again, the focus from our

1	efforts right now is to insure that the customers
2	have the ability to make the choice as to which
3	supplies they want. And that should dictate the
4	required investments by the utility.

We'd also like to recommend that the CEC define its recommendation regarding the appropriate use of storage so that the item is clearly understood by the market participants and regulators. And I'd also like to emphasize, so that it doesn't conflict with your objective of promoting customer choice.

One item that we think is missing from your recommendations is a recommendation to support the adoption of firm receipt point rights within southern California. That system exists in northern California. And there would be tremendous benefits to customers and suppliers.

First, it would insure that customers can align their procurement, the procurement of the commodity and interstate capacity with their end use requirements. And it would also provide insurance to the developers of these new projects that if they spend billions of dollars of investment to bring these new supplies to California, that they have the certainty that they

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can make it to the marketplace, and in fact, get to the burner tip.
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- There is a system of firm tradeable
 rights operating in northern California. It's
 been operating for many years. That process is
 stalled within the PUC process at this time. So
 we would recommend that for statewide consistency
 and for the proper market signals to the
 development of these projects, that that would
- of development of these projects, that that would enhance the quality of our energy security.
- 11 That concludes my comments, and thank
 12 you for the opportunity to speak.
- 13 PRESIDING MEMBER BOYD: Thank you. Any
 14 comments, questions? If not, thank you very much
 15 for your testimony.
- UNIDENTIFIED SPEAKER: Commissioners, if

 we could just give you these outlines of our

 comments today. These aren't our formal written

 comments, but --
- 20 PRESIDING MEMBER BOYD: We is?
- 21 UNIDENTIFIED SPEAKER: Oh, SoCalGas and
- 22 SDG&E.
- 23 PRESIDING MEMBER BOYD: Well, I want
- that in the record, thank you.
- Okay, next I have Aaron Jones, Golden

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1 State Power Co-Op. Hello, again, Mr. Jones.
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- 2 MR. JONES: Good morning. Again, my
- 3 name is Aaron Jones. I'm President and General
- 4 Manager of the Golden State Power Co-op. And,
- 5 Commissioner Boyd, Commissioner Geesman and staff,
- 6 I appreciate this opportunity to comment on your
- 7 policy report today.
- 8 Before I comment, however, I'd like to
- 9 do something I did in Washington State 14 years
- 10 ago when I started working for an electric
- 11 cooperative there. When I went to the Legislature
- 12 very few people knew what a co-op was, especially
- a rural electric co-op. So my first year or two
- in Olympia I tried to educate people as to who we
- are and what we were trying to do.
- So, if you will give me just a minute
- 17 I'll tell you who I am and who I represent. For
- 18 the past 32 years I have worked for the rural
- 19 electric cooperatives. My career began in Oregon.
- 20 Then I moved up to Washington State where I worked
- 21 as the manager of the Washington Rural Electric
- 22 Co-op Association for the past 14 years.
- I took the job in California, a similar
- job, with Golden State, started January 1 of this
- 25 year.

1	While government relations and public
2	relations have been my main duties over the past
3	32 years, I'm happy to say that energy
4	conservation and renewable energy development have
5	been a growing part of my workload in the other
6	two states. As a matter of fact that's what
7	attracted me to Golden State Power Co-op.
8	This co-op association is dedicated to
9	efficiency energy use and clean power development.
10	Members of the association include the three
11	traditional distribution co-ops, Plumas Sierra,
12	Surprise Valley and Anza. Plus several newer
13	aggregation co-ops.
14	Now, the rural electrics go back about
15	60 years, but the aggregation co-ops go back to
16	the late 1990s. Aggregation co-ops like San
17	Francisco Community Power; San Diego County
18	Agricultural Energy Cooperative, which distributes
19	natural gas; Cooperative Community Power in San
20	Rafael, which does nothing but solar. And the
21	California Oil Producers Electric Cooperative
22	which is headquartered jus south of us in Long
23	Beach, and has membership all around the state.
24	Golden State Power Co-op is small. We
25	serve far less than 1 percent of the load in

1	California.	In Washington State	we had a similar
2	distinction.	We served far less	than 3 percent of
3	the load in Wa	ashington State.	

However, as in Washington, the

California co-ops have a lot of strong friends

around the nation. For instance, there are about

1000 rural electric cooperatives nationwide. They

serve about 11 percent of the total U.S.

population, mostly rural, of course.

They own over 50 percent of the distribution line in America. And they have about 10 percent of the power supply in America.

In addition, we work in tandem with several national associations like probably the best known one, the National Rural Electric Cooperative Association. But also we have our own bank, the Cooperative Finance Corporation, which has over \$20 billion in assets and is a major borrower on Wall Street.

There's also the Federated Insurance

Company which is cooperatively owned and serves

the rural electric cooperatives. And a final one,

the National Rural Telecommunications Cooperative

which offers Direct TV, which is a brand name most

people would recognize. They have the rights to

all the Direct TV service in rural America, plus
they have other internet and other types of
satellite services.

While each of the California energy coops is unique, we work together under a common set
of goals and objectives. Our highest priorities
are as follows:

Number one, sustainable energy

conservation in the electric sector. Because we

believe that electricity -- more efficient use of

electricity is in everyone's best interest. And

this is an important fact, because traditionally

the electricity cooperatives, like other

utilities, have been in a sell-kilowatt, sell-

more-kilowatts kind of a mentality.

We've changed that focus. Many of the cooperatives in California and elsewhere are now looking at energy conservation sharper than they are looking at how can we sell the next kilowatt.

Number two is renewable energy development. Because we believe clean power development is economically viable today, and socially responsible. Especially our focus is on farm-based renewables, and obviously that's where a lot of the renewables are going to come from.

- But also urban based, like the co-op in San Rafael
 and San Francisco, which are doing a lot of solar
- 3 installations.
- 4 Our third priority is local ownership
- 5 and control of electricity power plants. Here's
- 6 where it may become a little bit controversial.
- 7 We believe that local ownership has proven to be
- 8 superior to ownership by multi-state and
- 9 international companies that must focus first and
- 10 foremost on profit and less on local community
- 11 interests.
- 12 And example -- I came down early this
- morning. I left Van Nuys about 6:30 because I
- 14 wanted to make sure I didn't get into a traffic
- glut between 8:30 and 9:30, and so I had the
- 16 luxury of reading The Los Angeles Times for the
- first time in a few days because I've been
- involved in our own conference up in Universal
- 19 City this week.
- 20 And it had three great stories. One of
- 21 the stories was an editorial about how bad the
- 22 energy bill is back in Washington, D.C. right now.
- 23 A second one was about the new Edison plant that's
- 24 been proposed at Roseville, I believe it is, about
- 25 1100 or 1025 megawatt power plant, which obviously

1 is something California could use. But the way

- 2 it's going to be constructed is through a
- 3 subsidiary that does not require an obligation to
- 4 serve by the investor-owned utility.
- 5 Again, removing it another step away
- from the local control and local community
- 7 interest that we think is so important, which has
- 8 been kind of the mainstay of the rural electric
- 9 cooperative movement in America. Again, local
- 10 service, local control, local democratic control
- 11 through election of our own local boards and
- 12 directors.
- 13 With that brief introduction let me make
- 14 a few initial comments about the Integrated Energy
- 15 Policy Report. My first impression of the report
- 16 could be summed up in one single word. It's
- 17 excellent.
- I have read far too many energy-related
- 19 documents over the years, and most of them have
- 20 not impressed me a whole lot. This one did.
- 21 Partly because of its candid description of the
- 22 problem we face, or the multiple problems we face,
- 23 but also because it challenges us to become better
- 24 stewards of the dwindling natural resources we
- 25 depend on to power the economy and to keep the

- 1 lights on in California.
- 2 It emphasizes a more self-sufficient
- 3 California, again kind of right in turn with what
- 4 the rural electric cooperatives have come to
- 5 believe is job number one for cooperatives all
- 6 across America.
- 7 I fully support the report's first
- 8 recommended action, which is, quote, "continue to
- 9 harvest energy efficient opportunities." As the
- 10 report clearly points out, Californians reduced
- their peak demand for electricity by over 5000
- megawatts in 2001.
- I think we should go on a publicity
- 14 campaign to point that out to the rest of the west
- 15 coast, because during the California energy crisis
- 16 I was in Olympia, Washington, working with state
- 17 government and other utility folks, and most
- 18 people had the impression that California wasn't
- 19 conserving energy and that we just continued to
- 20 waste it here; which, in fact, was not the case.
- 21 And I knew it because I was following it a little
- 22 closer here. But most people had the impression
- you didn't save 1000, let alone 5000 megawatts off
- of the peak.
- 25 By so doing, saving that 5000 megawatts

off the peak, folks in California proved that
meaningful conservation is possible. But the

3 report goes on to note, which is a bit troubling,

that Californians still pay the fifth highest

5 rates in the nation. And even with California's

successful conservation and efficiency program,

demand is rising each year. End of quote.

So, continuing to harvest energy efficiency opportunities is the right strategy, but will it be enough. If we really do face higher rates and increasing demand in the years ahead, which obviously we do, shouldn't we expand energy efficiency opportunities, and do even more to reduce demand.

The report calls for 1200 megawatts of electricity savings through energy efficiency. I think that number should be doubled. Again, pointing to the Edison plant, the 1054 megawatt plant that is proposed to be built, we're talking about only saving the equivalent of just a little over one major power plant. We could do far better.

If my math, I tried to figure it out in my head, based on what I assumed was roughly the average megawatt usage in California, we're

1	striving	to	only	save	about	2	percent.
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2	In your petroleum section of your report
3	you talk about reducing current demand by 15
4	percent. Why couldn't we go further into the
5	electricity sector. I believe through 30-some
6	years of working in this sector there's 10, 15 or
7	20 percent of cost effective energy conservation
8	savings still yet to be harvested. Two percent,
9	given the state of affairs in California today,
10	seems like kind of a meager attempt at what we
11	really ought to be doing.
12	There is no better way to reduce monthly
13	bills for homeowners or business owners than to
14	reduce electricity usage, thereby lowering demand,
15	and over time, overall electricity prices.

and over time, overall electricity prices.

Conservation is not sufficient in and of itself to safeguard California's energy future. But it is the most cost effective first step in doing so.

Secondly, concerning the proposal to accelerate the renewable portfolio standard to 20 percent in 2010, Golden State Power Co-op strongly supports that recommendation. This is the sort of bold action that we believe is needed to move California in the direction it needs to go, towards cleaner power production and cleaner air,

and an overall better environment for everyone to enjoy.

In fact, that is the mission of our newest co-op, the Clean Power Co-op, which promotes energy conservation and renewable energy development in California. You can learn more about that cooperative at its new website which is www.cleanpower.coop, c-o-o-p.

In closing, allow me to tackle one line in the report that caused me to pause, to think, to wonder and then to worry. Again, I was caught up in the great debate about deregulation when I worked in Washington State. I'm happy to say that I was very anti-deregulation seven, eight years ago. Continue to be so. Debated Enron numerous times in various settings in Washington State when they had several lobbyists there promoting deregulation. And continue to be very suspicious about deregulation in general.

On page 6 under the heading, leverage opportunities for customers to determine their energy future, end quote, the line that concerns me reads, quote, "Explore through an expedited collaborative, a retail market structure that promotes customer choice." The words "expedited

1 collaborative" worry me quite a bit, because

- 2 whenever there is change that appears to be
- 3 controversial, someone wants to expedite it.
- 4 Anyway, you explain on pages 19 through
- 5 21 what you mean by exploring more customer
- 6 choice. And it talks about a, quote, "core/
- 7 noncore market structure similar to the gas
- 8 industry." This sounds plausible, just like full
- 9 blown competition did in the mid 1990s. But when
- 10 you boil it down to its essential elements, it's
- 11 nothing more than market access for big companies
- and high fixed costs and more risks for everyone
- 13 else.
- I assure you I am as eager to see large
- 15 companies in California pay less for electricity
- as anyone in this room. But turning them loose in
- 17 an unstable marketplace and expecting power
- 18 marketers to build new plants to serve them at
- 19 lower cost is, in my estimation, a dangerous
- 20 proposition.
- 21 Through the traditional regulated
- 22 utility structure, large customers, especially
- 23 those with flat or predictable loads, have always
- 24 been able to benefit from lower pricing than other
- 25 customers. Traditionally in America, large loads

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1 have enjoyed rates 40 to 50 percent lower than
2 average
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2	average.
3	There's nothing wrong with lower pricing
4	when it's based on the cost to serve. But
5	California is not ready for another run at testing
6	free market competition in the electricity
7	industry, even if it's only for large loads.
8	What happened in the past, market
9	manipulation to maximize profits, could and
10	probably would happen a second time around.
11	I appreciate the fact that this time we
12	would have the benefit of hindsight and rules
13	would be different, but rules are subject to
14	change. The first time a major employer plays the
15	market the wrong way, locks in a price that
16	eventually proves to be above market, or doesn't
17	lock in prices when they are low and ends up
18	paying more than the competition, or when a power
19	marketer can't or won't deliver on a contract,
20	politics soon comes into play and good public
21	policy can get lost in the shuffle.
22	If you want to give ratepayers real
23	choices, and I mean large and small ratepayers at

If you want to give ratepayers real choices, and I mean large and small ratepayers at the same time, give them the opportunity to directly invest their own money in distributed

1	generation,	wind,	solar,	biomass	and	other

- 2 projects that make sense at the local level.
- 3 Establish sound economical policy for
- 4 utility interconnect charges, and for minimum exit
- 5 fees so that more of these projects become
- 6 economically feasible. This will provide real
- 7 opportunities for individual customers and entire
- 8 communities to determine their energy futures and,
- 9 at the same time, will enhance your efforts to
- 10 increase the amount of generation from renewable
- 11 energy plants in California.
- 12 In closing, thank you once again for
- 13 this opportunity to share my personal views with
- 14 you, and to compliment you on your outstanding
- work today as evidenced by the Integrated Energy
- 16 Policy Report. You are definitely on the right
- 17 track and California ratepayers will benefit from
- 18 your hard work.
- 19 A final comment is that the local
- 20 community action opportunities that I believe
- 21 should be made available to people are basically
- 22 what's driving renewable energy development in
- 23 Europe.
- 24 We had several speakers at our
- 25 conference this week, and one gentleman, Paul Gype

- 1 (phonetic) from California, made a remarkable
- 2 presentation about how local communities, through
- 3 cooperative business plans in Germany, Denmark,
- 4 Holland, the UK and other European countries, are
- 5 building windfarms; small windfarms, large
- 6 windfarms, solar programs, et cetera, et cetera.
- 7 Locally owned, locally controlled, local benefits
- 8 flowing back to the local citizens. And everyone
- 9 loves them. He used the comment that your own
- 10 pigs don't stink. People embrace all of these
- different technologies when they have local
- 12 ownership and local control. And it's ramped up
- 13 greatly.
- 14 It's worked in Europe. I think it would
- work in California. And I think California should
- be the leader in this regard. Thank you very
- much.
- 18 PRESIDING MEMBER BOYD: Thank you, Mr.
- Jones. Questions, comments? Commissioner
- 20 Geesman.
- 21 COMMISSIONER GEESMAN: You touched on
- 22 quite a number of things, Mr. Jones. And I'd like
- 23 to review a couple of them, concentrate most of my
- remarks and question on the core/noncore.
- 25 Let me say I agree with you as it

1	relates	to	the	enerav	efficiency	goals.	And	we

- 2 heard testimony yesterday in our hearing in San
- 3 Francisco that that needs to be better calibrated.
- 4 And also better integrated with the effort going
- 5 on now at the Public Utilities Commission; the
- 6 proceeding that Commissioner Kennedy is heading.
- 7 In fact, we were told yesterday, and I'm
- 8 not certain that this is accurate or not, but I
- 9 believe from anecdotal evidence that it is, that
- 10 the energy efficiency targets already put forward
- in the utilities' procurement filings exceed the
- 12 1200 megawatt target.
- 13 And so I think we need to calibrate that
- 14 better to make it clear that our policy should be
- 15 continuing to try and stretch further.
- 16 And as you may know, Commissioner Boyd
- and I also sit as the Commission's Renewables
- 18 Committee. And we have spent a great deal of
- 19 time. Commissioner Boyd has been available
- 20 outside this proceeding on trying to push and prod
- 21 the successful implementation of the state's
- 22 renewable portfolio standard.
- 23 And I think in that regard, just this
- 24 past month there's been a fairly remarkable
- 25 development that frankly the media's preference to

1 cover movie stars and recall candidates, has, I 2 think, fallen between the cracks. But September 3 9th the Southern California Edison Company announced that a meeting of the steering committee 5 for the energy action plan, that they had achieved a 22 percent renewable portfolio level for the 6 month of May, and 23 percent the month of June, 7 and more significantly, indicated that they would 8 9 be -- and these were their words -- nearly 20 percent for the calendar year 2003, and above 20 10 percent for the years thereafter. Which, coming 11 12 less than a year after the renewable portfolio 13 legislation went into effect, less than six months 14 after the energy action plan recommended 15 accelerating that goal to 2010, suggest a couple 16 things. 17 One, I think, a very significant 18 accomplishment on their part, which I would 19 attribute to a management commitment to make it 20 21 perhaps our goals need some adjustment there, as

happen. But, two, a suggestion is that well, then well.

When my daughter came home with test scores that were somewhat like that, I concluded it was time for a new school. And I think that

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Edison can and will lead the utility industry, not
just in California, but around the country, to a
transformation in the technologies that they rely
upon for the generation of electricity.

But that brings me to the core/noncore subject. I actually do have a belief that from a regulatory standpoint it is possible to build firewalls and protective mechanisms to guard against the cost-shifting that people fear would take place from large customers no longer satisfied with the price levels that the competitive market can provide them.

But I guess from a slightly leftward perspective, I would also feel that it would make good sense to attempt to utilize demand from the large customers to stimulate interest in and demand for the output of some of the 6000 to 7000 megawatts of previously permitted plants that this Commission has approved, but which are stalled presently, in their construction for lack of any demand.

And it seems to me that we confront two choices. We can either create that demand through utility procurement such as the Mountainview plant that you read about in The Los Angeles Times

today. Or we can attempt to stimulate demand, or

perhaps free up and liberate demand from large

customers who have expressed a preference for

relying on nonutility sources of power.

The state, Commissioner Boyd and I in particular, have a lot of designs or desires for how the utilities utilize their very finite balance sheets. PG&E is still in bankruptcy. Southern California Edison has achieved an investment-grade rating of triple BBB-minus from only one of the three rating agencies. And it's going to be awhile before they're able to climb back up the ladder to a strong single A rating category.

Of higher priority, I believe, to the state for use of their limited financing capability are interval meters that will promote demand response savings among all of their customer classes. The renewable portfolio standard contracts, which we expect them to enter into, and which must be carried on their balance sheet, according to rating agency criteria. And an expansion of the bulk transmission system, which is going to be absolutely necessary if we are able to harvest the enormous potential wind

- 1 resource in southern California.
- I would rather see them utilize their
- 3 financing capability and contracting
- 4 responsibility in that direction than I would in
- 5 entering into long-term contracts for conventional
- 6 gas-fired plants.
- 7 And I think that while ultimately the
- 8 PUC will have to determine what's the appropriate
- 9 mix, the more demand that we can create among the
- 10 large customers for that natural gas fired
- 11 capacity that has already been permitted, the more
- 12 I believe the utilities will be able to do in
- demand response, in renewables, in new
- 14 transmission expansion.
- We can't have everything. We've got to
- 16 make some choices. And at least, for me, having
- 17 the belief in the ability of regulators to design
- 18 firewalls, I think that a core/noncore system
- 19 would actually further our aspirations in
- 20 renewables.
- 21 MR. JONES: If I could respond just very
- 22 quickly. I can't disagree with anything you've
- 23 said. I still, unfortunately, have a great
- 24 concern, having witnessed a lot of this in the
- 25 past. And I think what we're faced with in

California right now is we have some ongoing debt problems in the energy sector that we all are locked into for the next eight, nine, ten, 12 years.

Even if it's only a public perception that the big companies were able to offload some of that debt and go back out in the marketplace and buy at lower prices than other customer groups, I think you would certainly set up regulators and others for a lot of criticism, and possibly, as you know, a lot of times through the press and just through word-of-mouth, people suspect the very worst.

Jist explained to each ratepayer in California, assuming we went to the core/noncore pricing mechanism and allowed large industry to buy from marketers, et cetera, you may be able to convince all of your neighbors, but there are millions and millions of people in California who wouldn't quite understand why that came about.

They wouldn't quite understand, if, in fact, a large industry got in trouble for bad purchases or something, and got bailed out by the state or some other entity. And they were able to

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work directly with FERC being unregulated in the

State of California, how we would have allowed
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serious trouble ever since.

that to happen.

So, I guess I'm just raising a red flag.

I saw that happen in Montana. That was a driving

force for deregulation in Montana. The big

companies got exactly what they wanted, and

ultimately they got the total market access and

then they got double rates. And they've been in

Let me just -- a third item in The Los

Angeles Times was probably the most important one
that I read this morning. I didn't mention it,
but it's about an architect and a friend n Los

Angeles who built a new home, 3000 square foot
home right off Sunset Boulevard. And their

monthly electricity bill is \$30.

They used all of the best renewable energy, best, unfortunately, European appliances, and built a super energy efficient home.

Something we would like to duplicate in L.A., as well, for a variety of reasons.

But this is what we can do. This is what we should do. We should take the lead of this architect who designed the home perfectly in

- a very interesting urban setting. He didn't build
 a small home, again 3000 square feet with lots of
 view windows, et cetera, and a very low energy
 usage and a very low impact on the earth.
- So, with that, again I respect your

 comments very much. I think you're exactly right,

 I'm just not sure that everyone in California

 would fully understand what it is you were trying

 to accomplish through the core and noncore

 approach.
- 11 COMMISSIONER GEESMAN: Well, let me say
 12 that's well taken. And I think nobody has put it
 13 any better than Senator Deborah Bowen, who will
 14 probably have more to say about this than anybody
 15 else in the process.

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- She analogized it to going out to dinner at a restaurant; somebody orders a fairly expensive bottle of wine. And then tries to leave the restaurant before the bill comes. She's made it very clear that's not going to happen. The Legislature will only approve even a partial reinstatement of direct access, such as a core/noncore system would contemplate.
- Once the ten criteria that she put into
 SB-888 last year are satisfactorily addressed by

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1 the Public Utilities Commission, this will require
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- 2 a legislative action before there is even a
- 3 partial reinstatement of direct access.
- 4 And I think that she, and ultimately a
- 5 majority of her colleagues, will have to be
- 6 satisfied that there are ironclad assurances
- 7 against cost shifting. And that people are,
- 8 indeed, held accountable for paying their share of
- 9 the bills that were run up for them on their
- 10 behalf.
- 11 But I appreciate your comments. Thank
- 12 you very much.
- MR. JONES: Thank you.
- 14 PRESIDING MEMBER BOYD: Thank you very
- 15 much, Mr. Jones.
- I was slipped a note by our staff during
- 17 this interesting dialogue on the subject of energy
- 18 efficiency. And then I'll circle back to the
- 19 comment that Commissioner Geesman made, that
- 20 yesterday we heard testimony about potential,
- 21 perhaps, to revise the efficiency number we're
- 22 carrying as it relates to the work with the PUC
- 23 and the PUC procurement.
- 24 That's only a piece of the iceberg in
- 25 energy efficiency. And I just wanted to, for the

record, cite some data. The basecase that the
Energy Commission uses to make its projections
against already includes 1800 megawatts of energy
efficiency expectation.

In the energy action plan, just from the new dynamic pricing activities, there is an anticipation of between 1500 and 2000 megawatts of additional energy efficiency. And the 1200 megawatt number is the number we've been talking about that results from the PUC procurement action, the actions of Commissioner Kennedy and the CEC Staff are working on together.

And in a discussion I had late last night with Commissioner Rosenfeld, who is the driving force for efficiency, I guess, at the Energy Commission, and some testimony yesterday about some staff papers that had been circulating that also indicate that perhaps we can up that number -- we'll probably hear more about it, well, actually tomorrow, John, I guess, in Sacramento from our own staff on how we might grow that potential based on some of the very latest work.

Which just gets to the point of how

dynamic this issue of energy is, and how a one-

time report issued once every decade vis-a-vis

even once every two years, and our own desire that

we'd better update this every year, isn't even

- 3 enough to keep up with what's going on out there.
- But, nonetheless, since we have made
- 5 harvesting efficiency a number one target in all
- 6 energy areas, and I notice the national government
- 7 has made energy efficiency a major target as a
- 8 result of blackouts. But even before that the
- 9 Alan Greenspan call with regard to the natural gas
- 10 prices led Secretary Abrams to immediately jump on
- 11 the efficiency bandwagon in the gas area.
- 12 So, efficiency is the siren call
- 13 nowadays in the energy area. And well recognized
- 14 by this Commission, I think.
- 15 With that, let me get back to our
- 16 agenda. And now, Mr. Greg Blue is up, and
- followed thereafter by Mr. Lloyd, I guess, as the
- 18 tag-team of two.
- MR. BLUE: Good morning. I'm going to
- 20 try to get something going here. First of all,
- 21 welcome to El Segundo. If the sun was shining
- we'd be in the shadows of our power plant just
- 23 right down the road here. In fact, if you look at
- 24 the City seal, I believe that's our power plant up
- 25 there.

1	(Laughter.)
2	PRESIDING MEMBER BOYD: I couldn't make
3	my way past the construction work from
4	(Laughter.)
5	MR. BLUE: We are an important part of
6	this community here, and we have the power plant
7	operators and workers here. And we provide a lot
8	of tax revenue for the City here.
9	PRESIDING MEMBER BOYD: We choose this
10	area because it seems to be energy-central; power
11	plants and refineries surrounding us.
12	MR. BLUE: One second.
13	PRESIDING MEMBER BOYD: Actually we
14	chose this area because our kind host, the City,
15	offered us the cheapest rates around.
16	(Laughter.)
17	PRESIDING MEMBER BOYD: For that we're
18	very grateful. We have the great state budget
19	deficit
20	MR. BLUE: My name is Greg Blue. I work
21	for Dynegy. Dynegy is a 50 percent partner in
22	West Coast Power. And I'm going to talk a little
23	bit about who we are, with NRG Energy, our
24	partner.
25	I'm here to talk today about a very

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- 1 important issue which, I believe, both in this
- 2 Integrated Energy Policy Report and the energy
- 3 action plan, an item that has received very little
- 4 attention in our opinion, and that's the issue of
- 5 the existing power plants, and what we're going to
- 6 do about those on a going-forward basis. And also
- 7 the value of the existing sites for redevelopment
- 8 opportunities.
- 9 West Coast Power, as I said, is a joint
- 10 venture owned 50/50 by subsidiaries of Dynegy and
- 11 NRG Energy. NRG Energy is the plant operators of
- 12 the plants. Dynegy handles the commercial aspect
- of the plants.
- 14 We have the El Segundo unit right up the
- 15 road. You can see the stacks. Currently, units 3
- and 4 are operating for about 670 megawatts. We
- 17 retired units 1 and 2 at the end of last year.
- And that's an important thing, as I go through my
- 19 talk.
- 20 We are expecting a repowering license
- soon with the potential redevelopment of 625
- 22 megawatts of new combined cycle. We also own the
- 23 Long Beach facility just down the road, seven gas
- turbines, two steam turbines, 530 megawatts. It's
- 25 a likely candidate for retirement in 2005. And

- for reasons we don't have -- there's no power
- 2 contract. And I'm going to get directly into that
- 3 a little bit more.
- We also own what we've renamed Cabrillo
- 5 1, which is the Encina plant in Carlsbad. That's
- 6 965 megawatts. There's also a proposed
- 7 desalination plant there that's going to be the
- 8 largest in the U.S., 50 million gallons a day.
- 9 It's also a potential redevelopment site for new
- 10 capacity.
- 11 We also own what we call Cabrillo 2,
- 12 which is the -- there was a set of combustion
- 13 turbines at San Diego sold off in their auction,
- 14 which we have grouped together under the business
- name Cabrillo 2. There's 13 combustion turbines.
- 16 Those are all pretty small units, pretty high heat
- 17 rates, and are only run on the hottest days.
- 18 There's about 189 megawatts. We retired
- 19 four of those CTs last fall. And we have another
- 20 CT to be retired at the end of this year. And I'm
- 21 going to talk about why we're retiring that in
- just a few minutes.
- We are going to be submitting detailed
- 24 comments today, and I'm also going to leave a copy
- of this presentation.

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1	The Integrated Energy Policy Report
2	talks a lot about strengthening the
3	infrastructure, the electricity infrastructure.
4	We believe that there needs to be a section titled
5	maintaining California's existing energy
6	infrastructure.
7	We also, it's our opinion that the
8	report contains some erroneous assumptions. It
9	fails to reach certain conclusions regarding the
10	older existing power plants. For example, there's
11	a broad statement used a lot that these are the
12	dirty old power plant. And, in fact, at least our
13	plants, we've installed the SCR emissions
14	reduction equipment, and they're at all-time lows
15	for NOx emissions. Our plants, and there's others
16	of the older plants have done that, as well. So,
17	broad statements that these are dirty old plants,
18	we take a little offense to that.
19	The report does not also discuss that
20	the current energy market and the proposed
21	mitigated energy markets will not support recovery
22	of operating cost for the older units. There's no

of operating cost for the older units. There's no mention of that in this report.

There's no mention in this report, or an acknowledgement, that the heat rates of the older

23

24

units are uneconomic versus the forward market
heat rates. And these are important. And in just
a few minutes, the next couple of slides, you'll
see why.

There's also no discussion regarding the over 10,000 megawatts -- and I'm only talking about the divested capacity, I'm not talking about the cogeneration and the others, and the new plants, but there's over 10,000 megawatts that are not committed; meaning they don't have any kind of contracts, starting with 2005.

I use the term at-risk, and I mean at risk for economic retirements. And I've got a graph here I'm going to show you, the next slide.

There's no recommendation in this report on the issue that the viability of existing generation requires intermediate to short-term power contracts. There's no recommendations in this report about the redevelopment of new generation on existing sites, or no discussion of the value of redevelopment on existing sites. And we think there's a lot of value to that.

There's a statement in there that older plants are displacing the newer, more efficient, cleaner gas-fired generators. We do not agree

- with that. We're not keeping people out from
- building new plants. I think the financial
- 3 conditions of the companies, as well as
- 4 transmission factors, I believe, are keeping some
- of the older plants, are potentially keeping some
- 6 of the older plants running.
- 7 There's also a statement in there that
- 8 there's proposed to study the attributes of the
- 9 older units. We think that's going to take too
- 10 long. One of the things I'm here to do today is
- 11 really here to try to raise the flag and ring the
- 12 bell, and you know, tick-tock, the clock is
- 13 moving. I mean this has been going on for a year,
- and it's likely to go on for another year. And I
- 15 think we're closely approaching another big
- 16 problem.
- 17 What we did is we put together some
- numbers just to be clear on what I'm talking about
- 19 here. And this is, what we did is we took the
- 20 total of the divested power plants for the three
- 21 utilities. Because what's happened is the
- 22 statements were made throughout the report that
- 23 says the older plants are going to be around
- 24 because of RMR contracts and DWR contracts, that's
- why they're still running.

1	And, in fact, after 2004 there is, okay,
2	there was 18,713 megawatts that were divested.
3	Starting 2005 there's going to be 5217 under RMR
4	contracts; only 960 megawatts with the DWR
5	contracts. West Coast Power has all of our
6	power right now is signed up to DWR. And our
7	contracts expire at the end of '04.
8	And after ours are gone, there's only
9	those of the Williams plant, that's it. Retired
10	about 2000 megawatts. So what's left is about
11	10,590 megawatts of generation potentially at risk
12	for economic retirement.
13	And what's happened is, for example,
14	yesterday Mirant retired 600 megawatts at
15	Pittsburg. We've retired over 350 megawatts. I
16	think Reliant has announced or is going to
17	announce or it's in the press about the Atawanda
18	facility potentially being retired.
19	So what we did is we took the CEC's
20	electricity supply and demand balance, a report
21	that was put out earlier this year, and we started
22	in 2005, and there's the one-in-two demand and
23	one-in-ten demand. These are all your numbers
24	from the CEC numbers.
25	Then we have your supply line at the

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1 top. And everything looks pretty good from that

- 2 supply line. But if you look at taking out
- 3 potentially the at-risk capacity, meaning the
- 4 capacity that does not have power contracts, that
- 5 show potentially at risk. If they can't recover
- 6 their cost in the marketplace, in the energy
- 7 marketplace, they're subject with making decisions
- 8 on how long they're going to run at a loss. And
- 9 it's not going to be forever.
- 10 The other thing about this graph which,
- 11 to me, this is the most critical -- if there's
- 12 nothing else you remember about this presentation,
- it's this graph.
- This is assumed an average hydro year
- for the supply side. You can't really assume an
- average hydro year is going to be there every
- 17 year. So if you have a bad hydro year in the
- next, '05, '06, '07, we've got serious problems
- 19 there.
- 20 And it also assumes throughout the
- 21 report there's a lot of assumptions that the RMR
- or reliability contracts are going to be there for
- as long as needed. And I'll just give you an
- example that that may or may not be true.
- 25 The CT I talked about earlier that we're

- 1 retiring at the end of this year, that was
- designated RMR by the ISO for 2004. So we went to
- 3 the ISO, said fine, if we're going to run this
- 4 plant and be available we have to make some
- 5 capital upgrades.
- 6 So we submitted -- the way it works is
- 7 you submit your capital upgrade request to the
- 8 ISO; and the ISO either approves or disapproves
- 9 it. And they came back and they did not approve
- 10 it. So therefore we're left with the choice of
- 11 having to retire that unit. Because we can't
- 12 recover the cost just in the marketplace. So that
- 13 unit's being retired.
- 14 And that's the issue of RMR. That older
- plants, it's going to cost more and more capital
- 16 to upgrade. If you have RMR, those are only one-
- 17 year contracts. Nobody's going to -- it's hard to
- invest capital with one-year contracts.
- Now we do, West Coast Power, we support
- 20 the new efficient generation for California. We
- 21 really do. And hope to one day be able to build
- some ourself. The new generation, we think, will
- not be available till '06 or '08 or even later,
- 24 based on the market conditions that we're seeing
- 25 today.

1	So we believe that existing generation
2	will play a critical role between now and when new
3	resources come online. However, the viability of
4	these existing generation requires power
5	contracts.

As I said before, due to the proposed market design, which mitigates market prices to a nonsustainable level, this is for the older power plants I'm talking about.

The redevelopment of efficient generation on existing sites also requires contracts in order to warrant the necessary investment.

We strongly urge new market structure rules needs to be implemented with urgency. What I mean by that, MDO2, procurement, the results of this report, which will go to our Legislature and they will come up with their own set of rules probably. Hopefully they'll all be the same, but you know, it's been known to happen where you have two different sets of rules in California.

So, my point on that is that we really need to get some stability here and get the rules set in place.

Just to show you the immediate need of

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1 this, there are some challenges that are
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- 2 happening. For example, on September 5th Edison
- 3 hit its all time record peak load, all time, okay.
- 4 And on July 16th, the ISO came near its all time
- 5 record peak load.
- 6 That tells me two things. One, load is
- 7 growing. Two, conservation is retreating from the
- 8 previous levels of the last year or so.
- 9 Approximately 20 percent of the existing
- 10 ISO capacity, this is the divested generation is
- 11 not contracted for after 2004, repeating what I
- 12 said earlier -- existing generation is being shut
- down as significant assets are nearing the end of
- 14 their useful operating lives. Cancellation and
- 15 delays of numerous projects increases the need for
- 16 existing plants, and redevelopment on existing
- 17 sites.
- 18 Both the utilities and the merchant
- 19 generator are still not credit worthy which makes
- 20 the finance-able contracts more critical for
- 21 investment in redevelopment. And capacity markets
- 22 would help, you know, besides an energy market.
- 23 But they're just being discussed conceptually now,
- and they're years away from implementation.
- 25 I realize that this is not the body that

1	can order utilities to sign contracts. However, I
2	think recommendations in this report would go a
3	long way to that. And we'll be submitting some of

these detailed recommendations.

probably already know this, but I'm going to repeat it anyway, you know, the value of the existing resources. And some of the same things our friends from Watson Cogeneration said earlier today. Voice the need to build new transmission lines and gas pipelines located in close proximity to the load. As a matter of fact it's a good bet that our power is keeping the lights on here in this room today.

Provides voltage support and stability for California's transmission system. Our Encina plant, located in Carlsbad, it's needed for San Diego to import power from SONGS. It's needed there in that location.

The existing resources do not require long-term financing, and therefore can accept shorter term power contracts, or what I've termed, my own term, transitional contracts. There perhaps needs to be something transitional contracts between now and when the next wave of

- 1 new generation is built.
- 2 With proper maintenance and capital
- 3 investment existing units can remain a viable and
- 4 reliable and valuable part of the infrastructure.
- 5 We do need a commitment to short and intermediate
- 6 term contracts with capacity payments in order to
- 7 remain viable.
- 8 Another key issue with, that I don't
- 9 think the report really picks up a lot on, is
- 10 redevelopment at the current sites. We think that
- 11 developing a new plant on an existing site is
- 12 beneficial for California because it can provide
- 13 quickly -- that's the key word, quickly -- provide
- 14 efficient, environmentally benign sources of new
- 15 capacity. It's already an existing footprint in
- 16 the community. Existing sites are already
- 17 interconnected to transmission grid and to the gas
- 18 LDC. Existing sites already have many of the
- 19 required permits to operate. And as we said
- 20 earlier, are located near the load. And avoids
- 21 new transmission lines and gas pipelines.
- We will need, however, longer term
- 23 contracts in order to warrant the investment. And
- I don't mean a 30-year contract, either.
- So, in closing I'll say that we do

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1 remain committed to California. We do believe
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- 2 that the report is heading in the right direction.
- 3 We support the goals of the report. We support
- 4 the goals of the energy action plan. However, we
- 5 just think that the issue of existing resources
- 6 needs to be dealt with in a little more detail and
- 7 we haven't seen it yet. We've seen a sentence
- 8 here, a sentence there and that's about it.
- 9 I'd be glad to answer questions. And we
- 10 have some other folks here who can help answer
- 11 questions if we need to.
- 12 PRESIDING MEMBER BOYD: Thank you, Mr.
- 13 Blue. I would just note that in yesterday's
- 14 hearing we did have somewhat of a discussion of
- 15 the subject, so you're not alone in your concern,
- anyway.
- 17 Commissioner Geesman, do you have
- 18 comments?
- 19 COMMISSIONER GEESMAN: I wonder why you
- 20 feel that the short-term and long-term procurement
- 21 plans that the utilities have filed with the PUC
- don't place adequate value on the existing
- 23 resources.
- MR. BLUE: I don't disagree with that.
- 25 I guess it's a timing issue. How long is that

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- 2 We --
- 3 COMMISSIONER GEESMAN: The PUC's going
- 4 to make a decision of some sort in December.
- 5 MR. BLUE: Well, our experience to date
- 6 is that we have actually had meetings with the
- 7 utilities and they are not quite willing yet,
- 8 until they get that advice from the -- and our
- 9 issue is that we've got to start making decisions.
- 10 You know, and this is truly more of a timing issue
- 11 for us.
- 12 If we had all the time in the world we
- 13 could wait for that to come through. My guess is
- it's unclear if that's going to be challenged, you
- 15 know, by other parties. And when that's actually
- 16 all going to happen. If there's going to be an
- 17 RFP, and when's all that going to happen.
- 18 Some of these existing sites, in my
- 19 opinion, are not conducive to RFPs. If you need a
- 20 plant at a certain location, you know, how do you
- 21 have an RFP in that location?
- 22 I'm of the opinion that, you know, there
- 23 might be some need for bilateral, you know,
- discussions.
- 25 COMMISSIONER GEESMAN: But isn't that

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        where the RMR contracts come in? Isn't that where
 2
         the RMR contracts come in, where you need a plant
 3
         at a specific location --
                   MR. BLUE: Right, well, as I said
 5
         earlier, RMR contracts are only one year at a
 6
         time. And at some point you need capital
 7
         improvements to keep the plant maintaining. And
 8
         the cost is going to go up and up, and the ISO, as
         we just witnessed, rejected our cost increase.
 9
10
                   And I know San Diego --
                   COMMISSIONER GEESMAN: Why do you think
11
12
         that was?
                   MR. BLUE: Huh?
13
14
                   COMMISSIONER GEESMAN: Why do you think
15
         that was?
16
                   MR. BLUE: Well, they said -- I don't
17
         exactly know; I wasn't, you know, I wasn't on
18
         the -- do you know exactly why they said that?
         There's more of they said they can get it cheaper
19
20
         somewhere else. So, --
21
                   COMMISSIONER GEESMAN: If that's the
22
         case isn't that what we're supposed to do?
23
                   MR. BLUE: I'm not --
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to substitute our judgment for theirs, I'm pretty

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COMMISSIONER GEESMAN: And I don't want

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1 sensitive to trying to stay focused on --
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- 2 MR. BLUE: Right.
- 3 COMMISSIONER GEESMAN: -- the
- 4 responsibilities that the Legislature has provided
- 5 to this Commission. And not do either the PUC or
- 6 the ISO's job for them.
- 7 MR. BLUE: Right.
- 8 COMMISSIONER GEESMAN: But if they made
- 9 a determination on that one combustion turbine
- 10 that they didn't want to be on the hook for the
- 11 capital improvements, --
- MR. BLUE: Right.
- 13 COMMISSIONER GEESMAN: -- I think we're
- 14 hard pressed to second guess that.
- MR. BLUE: Oh, and I'm not -- yeah,
- that's a done deal. That's an example.
- 17 COMMISSIONER GEESMAN: But then I go to
- the utility procurement plans, and I'm taking from
- 19 your remarks that you don't feel that the utility
- 20 procurement plans adequately reflect the intrinsic
- value from these existing resources.
- MR. BLUE: Correct, and I think that the
- 23 procurement plans also make a lot of assumptions
- 24 about the older plants.
- 25 And it's just -- I mean we would like to

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1 build all new plants and take down the old.
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- 2 They're old. They're at the end of their life.
- 3 But it's this transitional issue that I'm trying
- 4 to raise to everybody that we really need to focus
- 5 on how we're going to deal with that transitional
- 6 issue.
- 7 And I agree, at the end of the day the
- 8 new plants should come in and displace the older
- 9 plants. We have no problem with that. But we're
- 10 concerned that nobody's really focusing on the
- 11 next three- to five-year period on how we're going
- 12 to keep the existing plants around.
- 13 Because if we're left with an RMR
- 14 contract that goes -- it's a one-year contract at
- a time, we'll be hard pressed to, on our own, go
- out and invest capital to keep the thing going if
- 17 we're not, you know, it's hard to invest in a one-
- 18 year contract.
- 19 COMMISSIONER GEESMAN: But I quess my
- 20 presumption, and I could be wrong, my presumption
- is that the three investor-owned utilities are
- 22 focused on perhaps nothing as intently as the next
- 23 two to three years. And --
- MR. BLUE: Well, if you read their
- 25 recommendation they plan to rely on the spot

1	market for a lot of their, you know, reserves, so
2	to speak. They want to have a 7 percent reserve
3	margin. You know, that's kind of their
4	recommendation is to go short, again, and
5	COMMISSIONER GEESMAN: And their belief
6	is that they can get it cheaper, correct?
7	MR. BLUE: I don't know about that. I'm
8	just saying my point today, my main point is to
9	raise the issue that plants are going to start
10	we're going to have to start making decisions, and
11	plants are going to start being economically
12	retired.
13	And, you know, there's going to be
14	there's a potential gap there. I think we really
15	need to figure out how we're going to deal with
16	that. And I don't think we're getting enough
17	attention, either in this report, or the energy
18	action plan, or anywhere, to be honest.

And as we go along, you know, I've said in other hearings, you know, not here, but tick-tock, tick-tock, the clock is moving. That's my point. That's my main point.

23 COMMISSIONER GEESMAN: Thank you.

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24 PRESIDING MEMBER BOYD: Thank you. Mr.

25 Lloyd, you wanted to follow on, and then just so

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1 she knows, Sigrid Hawkes sent a note up that she
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- 2 does have a timing constraint, so she'll be next.
- 3 MR. LLOYD: I'll just take a minute. I
- 4 appreciate the opportunity. My name's David
- 5 Lloyd. I work for NRG Energy, and I'm an Officer
- of these little companies that have been described
- 7 up on the board. I live in Carlsbad, California.
- 8 I spend a lot of time in El Segundo, as well.
- 9 I've been doing energy projects in
- 10 California since the PURPA enactment back in the
- 11 '80s. I've helped build the first financially
- viable 800 windmills up in the Altamont Pass.
- 13 I've built a number of little wood-burning plants.
- Just so you know, a lot of 89.5 megawatt power
- 15 plants to avoid your jurisdiction.
- 16 COMMISSIONER GEESMAN: Forty nine and a
- 17 half.
- MR. LLOYD: I'm sorry, 49.5. I also was
- 19 involved in the ten-year project to get the permit
- 20 for the Crockett facility which, in one order was
- 21 said would not ever be needed until at least 2005.
- 22 I can tell you from the time it turned on in 1996
- it's been baseloaded ever since, even though it's
- 24 a fully dispatchable plant.
- So, I guess the one message I'd like to

- add to all of this is while you may not be the one
 who tells the PUC to enter into contracts for our
 energy, it's critically important that you help
 set the goal for what we need for reserve.
- I think coming out of the regulated

 utilities where I spent my career before going

 into independent power, I know we can build plants

 cheaper than the utilities. I know we can operate

 them cheaper. And I know we can make them more

 reliable.
- But what we can't do, and someone has to
 do at a governmental level, is to set what is the
 appropriate reserve margin. We cannot count our
 hydro as if they are 100 percent there every year.
 And that's how we got in trouble in 2001. That's
 at least my version of the world.

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- We practically starved to death as independent generators in California the year before. We were writing our plans for how to exit this business. We're doing the same thing this year, writing our plans on how to exit this business in two, three years when our contracts go away.
- Because if you don't set a reserve

 margin correctly the utilities will not buy power.

- 1 And right now the market is collapsed and it's
- 2 failed, so bilateral contracts is the only way
- 3 this thing is going to work. So if you're going
- 4 to encourage wind production, for instance, one of
- 5 the best wind resources in San Diego; there's not
- 6 a single windmill down there that operates
- 7 commercially. And yet that's the best wind
- 8 resource. Because somebody's going to have to
- 9 upgrade the transmission and put out a contract to
- 10 buy the power for eight or ten years so that you
- 11 can do it.
- 12 I'd love to go build some windmills, but
- 13 it's out of the question because they're not the
- 14 kind of resource that someone like my company is
- going to bet on, on a market basis.
- 16 So, there's some things that need to be
- done. You're the agency that sets that reserve
- 18 margin. You're the one who's going to call what
- it's going to be in the future. And that's the
- 20 tough part of this game. Because someone's got to
- 21 pay for reserve.
- 22 In the old days the utilities built that
- 23 into their resource plans. And they would fudge
- and beg, borrow and steal to make sure that they
- 25 would always have enough power. They did a great

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job. I think it's more expensive when they do
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- 2 that, but they did a great job.
- And when all of that failed it's because
- 4 someone failed to project what our power needs
- 5 were going to be. And when we had a culmination
- of events where you had bad hydro and very hot
- 7 days in the entire west, we just flat ran out of
- 8 power.
- 9 And I think your job is to help predict
- 10 what the future's going to be. Set that bar
- 11 correctly so that then the market or the
- 12 regulatory forces can follow.
- So that's what I would urge you to do,
- is don't be pulled into the siren song that we've
- 15 got all this hydro and can count it, because you
- 16 just can't.
- And you're going to have to pay, if you
- want that insurance policy to pay, you're going to
- 19 have to pay the premiums every year in advance;
- 20 not after the fact.
- 21 If I had a message today, that would be
- it. Thank you. Any questions, I'm happy to
- answer.
- 24 PRESIDING MEMBER BOYD: Thank you very
- 25 much. Now, Sigrid Hawkes.

1	MS. HAWKES: Thank you very much. I
2	didn't understand the timing system, and so when I
3	signed up I didn't know I had to say I had a time
4	constraint. Thank you very much.
5	Good morning, Commissioners, and thank
6	you for this opportunity to comment on the 2003
7	Integrated Energy Policy Report. My name is
8	Sigrid Hawkes, and I'm here today on behalf of the
9	Gray Panthers of the San Fernando Valley. And it
10	looks like I might be the only actual ratepayer
11	here, which is an interesting point.
12	The ultimate goal of your effort is
13	praiseworthy, but I see great danger in the
14	reality of implementing an arbitrary cut in fuel
15	use by 15 percent from today's level. This is the
16	focus of our opposition.
17	We believe it is unrealistic to rely on
18	the federal government to force a change in fuel
19	efficiency standards. Hence, you will be left
20	making the reduction by other means.
21	We know from your report reducing
22	California's petroleum dependence that your method
23	for reduction would create great hardship on low
24	income seniors and all poor people who cannot

afford to pay greater taxes.

1	You have suggested a 50-cent-a-gallon
2	gas tax increase, a phenomenal increase for people
3	who make trips to the store for groceries, visits
4	to the doctor's office, and necessary drives to
5	the pharmacist for critical medicines. When we
6	use the car it is often of the utmost importance.
7	If you tack on two cents a mile for
8	every mile driven, two cents doesn't sound like
9	much. But it can add up quickly to many members
10	of the Gray Panthers who are on fixed incomes, and
11	most are.
12	Finally, you have suggested pay-at-the-
13	pump insurance as a new an additional cost,
14	estimated to add 43 cents to a gallon of gas.
15	This just isn't a realistic proposal. I know more
16	insurance horror stories than I have time to share
17	with you.

Your proposal relies on the federal government doing something it is not likely to do. Your secondary means of achieving a reduction in fuel use relies on suggestions that carry a devastating burden that will hurt all Californians, not just seniors.

Thank you. And here is a copy with my address on it.

1	PRESIDING MEMBER BOYD: Thank you very
2	much, Ms. Hawkes. I would just like to comment
3	that the issues that concern you the most, the gas
4	tax and pay-at-the-pump, while they were issues
5	that were studied, both by the consultants hired
6	by the Air Resources Board and Energy Commission,
7	and to some degree, even by the staff, and
8	contained in the initial reports, which were kind
9	of just a revelation of all conceivable possible
10	things you can do to address the problem they were
11	asked to address, i.e., reduce petroleum
12	dependence.
13	The issues you specifically referenced
14	were not the issues that were embraced, either by
15	the full Energy Commission or the Air Resources
16	Board in the final version of that report.
17	And so I don't want you to sit at home
18	every day concerned that if we fail to convince
19	the federal government that's just going to
20	automatically happen. I think we'd go through a

We don't intend to fail, but your fears
are well concerned. The ability of the State of
California of late to convince the federal

the problem should we fail.

whole new iteration of studies on how to address

21

1	government	

- MS. HAWKES: Yeah, we know what FERC did
- 3 to us.
- 4 PRESIDING MEMBER BOYD: Right -- to do
- 5 things has, -- but we do think in this arena of
- 6 increasing vehicle efficiency, and it gets back to
- 7 what I said earlier about efficiency in all energy
- 8 areas, has become the number one call.
- 9 We do think pointing out to the federal
- 10 government, that they said that that's the number
- 11 one issue in electricity and natural gas. It
- 12 certainly is fitting that that be a number one
- issue in the use of petroleum, which we're all
- 14 getting more and more concerned about.
- And so we think there will be a lot of
- 16 allies out there to join the State of California
- in the call upon the federal government to address
- this issue. Failing that, some many years from
- 19 now, then people will have to review this.
- 20 But there is no automatic fallback to
- 21 that which concerns you. And I'm sure we'd hear
- 22 quite an outcry. Those of us experienced in
- government, like Commissioner Geesman and myself,
- 24 have totally recognized what is academically
- 25 possible, was recommended in the report, and

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what's politically sale-able in this state are
something else.
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- And these kinds of issues, as

 meritorious as they may be, and as much as the

 fact that academically they might work, they're

 politically unacceptable, and were rejected by us.
- 7 So, hopefully --
- 8 MS. HAWKES: Well, that's good. I mean 9 because it's people who are on a fixed income who are most often asked to bear the burdens for 10 anything. And I mean, it's the whole idea of, you 11 12 know, the taxes might look great and, as you know 13 the Green candidate has said, none of the 14 candidates in the lead right now for the 15 governorship are willing to say that the people at 16 the top levels of income should pay the same rates 17 as the people in the middle income are paying 18 right now.
- And basically what we're saying is don't
 forget the very poorest and those on fixed
 incomes.
- 22 PRESIDING MEMBER BOYD: I appreciate
 23 your message. My hair is grayer than yours. I'm
 24 approaching those years --
- 25 (Laughter.)

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1
                   MS. HAWKES: Yes, but I'll bet you have
         more income -- seriously, I represent people who
 2
 3
         have incomes that are in the $400 and $500 a month
         range. And unfortunately most people in your
 5
         position and in government do not appreciate how
         hard it is to get by on that little amount of
 6
 7
         money.
 8
                   So, those are the people I'm speaking
 9
         for.
10
                   PRESIDING MEMBER BOYD: I appreciate
11
         your message.
12
                   MS. HAWKES: Thank you.
                   PRESIDING MEMBER BOYD: Thank you very
13
14
         much. John DeWitt, DeWitt Petroleum. We lost
15
         John DeWitt.
16
                   Dan Douglass, Alliance for Retail Energy
17
         Markets. I'll put Mr. DeWitt at the bottom, maybe
18
         he just stepped out of the room.
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19 MR. DOUGLASS: Thank you very much,

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Commissioner. Good morning. My name is Dan

21 Douglass. I represent the Alliance for Retail

Energy Markets. We are a regulatory alliance of

energy service providers who serve most of the end

users on direct access in the State of California.

Not all, but a very significant majority of those

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- 1 customers.
- 2 And we're here today to commend the CEC
- 3 for putting together what we think is a very
- 4 comprehensive and excellent report. And we echo
- 5 the compliments that have been extended to you by
- 6 prior speakers.
- We're really appreciative of the fact
- 8 that the state seems to be moving away from a
- 9 crisis management mode to a more thoughtful
- 10 planning process for the state. And we think that
- 11 move from crisis mode to thoughtful planning is
- something that's going to be very beneficial for
- all of the state's ratepayers, consumers an the
- 14 market participants.
- We also are appreciative of the fact
- 16 that the CEC has been working cooperatively with
- 17 the CPUC and the CPA in the development of the
- joint energy action plan. But we will also say
- 19 that we think the Integrated Energy Policy Report
- is a far superior document, particularly with
- 21 regards to the issue of retail competition.
- 22 We were very glad to see that one of the
- 23 primary recommendations was that the state should,
- 24 and I quote, "explore a retail market structure
- 25 that promotes customer choice" as we thought it

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was rather glaringly absent from the energy action
plan.
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- And more particularly we were pleased to

 see on pages 19 and 20 of the report support for

 consideration of implementation of a core/noncore

 market structure.
- And at this point I need to note at this
 time that kind of through the luck of the draw I
 was called on to speak after Mr. Jones of Golden

 State Power Co-op. And I have exactly the
 opposite position from him. And I'd be perfectly
 willing to talk with Mr. Jones, wherever he
 went -- ah, there he is --
- MR. JONES: You'll have to finish your speech --
- 16 MR. DOUGLASS: Well, we're both Valley
 17 residents, so maybe we can -- I'm out in Woodland
 18 Hills, so maybe we can talk.

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- But seriously, I do want to talk about that, and talk particularly about the values of core/noncore. Because I think the merits of a core/noncore market structure clearly outweighs the possible, what I would characterize as public relations type concerns that Mr. Jones expressed.
- 25 And that a rational analysis of the

1 issues show that you can avoid subsidies to large

- 2 customers. You can insure that they pay their
- 3 fair share of costs. And moreover, I would note
- 4 that if we were to go back to a strictly
- 5 vertically integrated market structure where
- 6 direct access did not exist, we'd have again an
- 7 monopsony situation where we'd have very few
- 8 buyers -- very few sellers, namely the utilities,
- 9 and a lot of buyers.
- 10 And I would think that Golden State
- 11 Power Cooperative and other builders of generation
- 12 ought to be aware that a vibrant and healthy
- 13 retail market offers them potential buyers for
- 14 their power.
- 15 And I can tell you that having once upon
- 16 a time been president of a natural gas marketing
- 17 company, that our firm certainly would have been
- 18 far less successful if we had only been able to
- 19 sell gas to utilities and not to end users or
- 20 other retail suppliers.
- 21 There are several benefits that would be
- 22 achieved should a core/noncore market structure be
- 23 adopted. I mean first of all it would stabilize
- 24 the utilities' respective customer bases. This is
- 25 an issue that has been repeatedly emphasized in

- 1 the procurement docket. As the utilities have
- 2 said, we need certainty; we need to know for whom
- 3 we are to buy power. Establishment of a
- 4 core/noncore market structure gives far greater
- 5 certainty.
- It also creates a stable market to which
- 7 ESPs can market. It's notable that when direct
- 8 access first opened up now five and a half years
- 9 ago, there was over 100 firms that registered to
- 10 do business in California as energy service
- 11 providers.
- 12 A recent filing by Southern California
- 13 Edison, I think indicated that they had 16
- 14 certified ESPs doing business within their service
- 15 territory. And PG&E indicated a lower number, I
- think in the range of 12 or 14 ESPs.
- Moreover, a core/noncore market offers
- 18 certainty for end use customers. That they have
- 19 the ability to go out and seek competitive supply;
- 20 that they have the ability to exercise what ${\tt I}$
- think we ought to consider to be a fundamental
- right, and that's the right of customer choice.
- 23 We have the right every day to drive
- down the street and decide whether we're going to
- 25 stop off at Shell or ARCO or Chevron or whomever.

1 And I submit that we ought to have exactly the

- 2 same right when it comes to purchasing
- 3 electricity.
- 4 And most importantly, and I think this
- 5 was dealt with in the discourse between
- 6 Commissioner Geesman and Mr. Jones, I think core/
- 7 noncore will definitely encourage and provide
- 8 incentives for the construction of new generation.
- 9 Because it provides a market other than simply the
- 10 utilities to buy power. And to buy power under
- 11 longer term commitments.
- 12 It's interesting, too, to point out that
- 13 support for a core/noncore market is not simply
- 14 coming from the market segment I represent, energy
- 15 service providers. It's interesting to look at
- 16 the filing, for example, of Pacific Gas and
- 17 Electric in the procurement docket.
- 18 PG&E said, and I quote, "the core/
- 19 noncore market offers many attractive features.
- 20 First the structure offers large customers maximum
- 21 flexibility to manage their electricity commodity
- 22 needs, just as they do for natural gas. And most,
- 23 if not all, other factor inputs. The structure
- 24 would also provide considerably more certainty for
- 25 the utility and policymakers regarding electricity

commodity resource planning. Unlike today's

structure under a core/noncore structure, the

utility and policymakers will know with increased

certainty for whom they need to plan, core

customers, and for whom they do not need to plan,

noncore customers."

And finally they say, "Moreover,

and finally they say, "Moreover, considerable experience with the core/noncore model used in the gas industry shows that large customers can manage their energy needs directly without increasing the likelihood of creating additional stranded costs for the system as a whole."

Now, the PG&E reference to experience in the gas industry has particular relevance to me, as I worked for 15 years for Southern California Gas Company. And back in, I believe it was 1987 I drafted and negotiated the first gas transportation agreement in the State of California, which was with ARCO, and it was to supply natural gas to their KRCC and Sycamore power plants.

And I can tell you that as soon as we filed that contract for approval with the CPUC, there was hue and outcry from any number of large

1	commercial and industrial natural gas customers
2	who also wanted the same rights that we were
3	offering to extend to ARCO, to buy gas on their
4	own from whomever they chose.

And when the State of California decided to go to a core/noncore market I moved to the marketing department of Southern California Gas and ran noncore marketing for the utility. And so I can tell you I have a good deal of experience in working in the core/noncore market. And I believe it works. It works, it works for end users, it works for the utility, and it can be implemented in a way so that core customers are not harmed.

And I really believe in this, and wish that you would continue to go forward with your recommendations of endorsement of a core/noncore market.

We further hope that your recommendations with this regard would be expanded to include cooperation with legislative bodies. You're obviously aware that we had legislation last year, or this past year, AB-428, that proposed a core/noncore market. That we're likely to see further legislation introduced next year.

25 And we think that the continuation of

1 efforts at the CEC will be helpful in developing 2 sound legislation to enact a market that does 3 protect the interests of those customers who are not noncore customers. Because we have to have a 5 market system that avoids subsidies. We have to have a market system that is fair and equitable, 6 but we ought to allow the right of customer 7 choice. And I think we can accomplish all of 8

9 those goals simultaneously.

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I would also say it's important on a related topic to understand that the issues and causes that led to the suspension of direct access in the first place have now largely been addressed and have been resolved.

If we look back to when AB-X1 was passed, the direct access was suspended in the aftermath of the DWR contracts. There was a fear that there would be a mass exodus from bundled service that would leave a declining customer base to bear the brunt of the DWR contracts.

There was concern about the utilities were either in bankruptcy or on the verge of bankruptcy; that they had conceded their power purchasing responsibilities to the DWR. And there was concern that there needed to be some sort of

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customer base stability to insure the successful issuance of the DWR bonds.
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- Well, now it's October of 2003, and
- 4 quite simply, those matters have been resolved.
- 5 The bonds have been issued. The utilities' credit
- 6 standing are improving, as has been referred to
- 7 earlier. The utilities have resumed power
- 8 purchasing, and perhaps most importantly, the
- 9 Public Utilities Commission has imposed exit fees
- 10 so that direct access customers pay their share of
- 11 DWR contract costs.
- 12 And, you know, I would note at this
- point that in the discussion between Commissioner
- 14 Geesman and Mr. Jones, the Commissioner mentioned
- 15 the Senator Bowen remark here about ordering a
- bottle of wine and then not waiting for the bill.
- I wasn't at the hearing when that was
- 18 mentioned by the good Senator, but I was amused by
- 19 it. I just thought it was targeted at the wrong
- 20 market participant.
- 21 Let's look at the facts here. Direct
- 22 access customers do not use DWR power. Yet they
- 23 pay \$27 per megawatt hour just to have the
- 24 privilege of participating in direct access.
- Now, by comparison, residential and

- small commercial customers whose demand does not
 exceed 130 percent of baseload use DWR power, but
- 4 You know, given these facts, it seems
 5 like indeed somebody's getting a free drink. But
- 6 the happy hour, or perhaps I should call it the
- 7 happy decade, I think is being paid for by people
- 8 who paid exit fees as opposed to simply those who
- 9 consume the power but don't pay for it.

pay nothing for it.

- 10 In short, I think there is no reason for
- 11 direct access to continue to be suspended. And
- 12 your recommendation that we give serious
- 13 consideration to a core/noncore market is, to me,
- 14 a very positive and constructive contribution to
- the energy dialogue in this state.
- We thank you for it. And I thank you
- for the opportunity to present these comments.
- 18 PRESIDING MEMBER BOYD: Thank you.
- 19 Comments, questions?
- Thank you very much. We appreciate it.
- 21 MR. DeWITT: Mr. Chairman, I'm Mr.
- DeWitt; I was down the hall when you called my
- 23 name earlier.

- 24 PRESIDING MEMBER BOYD: Yeah, okay, I've
- got you at the bottom of the pile now.

1	MR. DeWITT: Okay.
2	PRESIDING MEMBER BOYD: Jim Frassett.
3	MR. FRASSETT: Good morning,
4	Commissioners. My name is Jim Frassett. I work
5	with a very small electrical repair company in
6	Wilmington, DeMaria Electric. We are a company of
7	35 employees, and most of our business is
8	repairing electric motors out of refineries and
9	power plants. And I'm here today to make my
10	comments on the policy plan.
11	I don't have a whole lot of notes here
12	because I only received this briefing three days
13	ago, so I did my best to put my comments together.
14	And I'll try and stay on target as best I can.
15	In the beginning of the executive
16	summary here it speaks highly of the state's
17	position in enhancing both the electrical power
18	crisis and also the natural gas crisis by
19	building, and I think the actual verbiage here is,
20	the state has added over 9500 megawatts of
21	electricity.
22	And I would addend that to say, or amend
23	that to say that it permitted the building of new

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power plants that provide 9500 additional

megawatts of electricity.

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It also says that the state increased

natural gas pipeline capacity by 25 percent. And

storage facilities by 10 percent. Which I would

also say that the state permitted those things to

happen.

When we get down to the petroleum area
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When we get down to the petroleum area we see that the California refiners are completing nearly 800 million in upgrades to meet federal oxygenate requirements; without interrupting gasoline delivery these upgrades are being made.

And those upgrades, they lend to quality and not quantity within the state. I think we all know that. Those upgrades are not designed to add any additional supply to the marketplace, but rather to upgrade the quality of the product that's being put out in the refinery.

So, when I look at this report and I look at this policy and what you're planning to do here, you have implemented upgrades for the supply of electricity, and you've integrated upgrades for the supply of natural gas. But when it comes to petroleum, your concept immediately changes. It's like the hourglass got flipped over.

All of a sudden there's nothing in here to address the supply issues that are coming by

the year 2010, but rather you changed the entire

- verbiage of this report, and you focus on demand.
- 3 That somehow or other you're going to reduce
- 4 demand 15 percent below current 2003 levels by the
- 5 year 2010.
- 6 We all believe that that's going to be
- 7 physically impossible. But if you put it into
- 8 law, somehow or other you're going to get there.
- 9 Now the previous speaker said that it
- 10 would be politically -- I think your comment was
- 11 politically unsalvageable, or something along
- those lines, to think that there would be a 50
- cent tax to a gallon of gas, or a 2 cent per mile
- 14 tax added. But somehow or other, once you make it
- 15 a law, you're going to have to get there, is that
- 16 correct?
- I believe that that is correct. I think
- 18 that once you implement this as law, you're going
- 19 to have to get there somehow. You're not going to
- 20 do anything to increase supply. You're just going
- 21 to put the onus on the consumer to reduce demand.
- 22 And you're going to pound them one way or another
- 23 to stop getting in their cars and driving places.
- 24 And this population, by 2010 is going to
- 25 be huge. And yet we have not gone to the place of

doing anything to increase the supply at all.

Now, you mentioned the one-stop

3 permitting process. But we haven't built a new

refinery in the State of California since 1969.

5 We're talking about 43 years here of not adding

one piece of infrastructure to the state in

relationship to supply. Other than maybe

8 importing some things. And that's getting more

9 and more difficult.

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Instead, through CARB phase one, CARB phase two and CARB phase three, we've knocked out every single independent petroleum producer in the state.

So instead of increasing supply, we've done our best to make certain that there will never be enough supply. And so my recommendation, obviously, is going to be that somehow or other those issues are addressed before this is made law.

We can't have a 15 percent reduction in demand sitting as law in the State of California with no process for increasing the supply. And no real way of getting to that 15 percent reduction. Because what's placed in here as a viable means of reduction is ridiculous.

	_
1	All of a sudden in here you take 33,000
2	cars that are now running on liquified petroleum
3	products and natural gas and electricity and
4	saying that's going to save 15 million gallons of
5	gas a year. But if you do the math and divide it
6	out, that's 30 gallons of gasoline per vehicle
7	that you state in here, per week.
8	Somehow or other that energy still has
9	to be produced. We're not getting it for free.
10	You're still burning natural gas or you're still
11	burning some type of a fuel oil to make
12	electricity to make that car. So, saying that
13	you're going to reduce those things, it just
14	doesn't make sense.
15	There's nothing in here that says you
16	can get there. And yet you want to make it a law
17	And I don't think that's viable. I think that th
18	citizens of the State of California should have a
19	better answer to what you have here than what
20	you've provided for us.
21	Because your website still says that
22	those are viable potentials out there: the gas ta

Because your website still says that
those are viable potentials out there; the gas tax
of 50 cents a gallon, or 2 cents a mile. Those
are still on your website.

Now, maybe they're politically incorrect

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1 today, right. But so was tripling the
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- 2 registration fees for your car. That's pretty
- 3 politically incorrect. But today it's law, and
- 4 it's happening. And so I don't think politically
- 5 incorrect stops anybody in the State of
- 6 California. I think they ramrod things through,
- 7 and they pound things through. And if you have a
- 8 law on the books, they'll continue to pound this
- 9 one through.
- 10 Thank you for your time.
- 11 PRESIDING MEMBER BOYD: Thank you. Just
- 12 let me say this is nothing more than a report to
- 13 the Legislature. I don't think it asks them to
- 14 enact law. I can't speak for the Legislature.
- 15 Secondly, I appreciate the fact you
- haven't had a lot of time to read this document.
- But I would suggest that if you can afford the
- 18 time that you read the subsidiary document, one of
- 19 the reports that is part of this whole pile of
- 20 paper that Mr. Kelly mentioned earlier.
- 21 Because actually in the details of the
- report, and this is only a summary, there are
- 23 recommendations to try to enhance the supply of
- 24 gasoline and diesel fuel in the State of
- 25 California. And for us, as an agency, to work

with the people in charge of those activities, to
do that.

The refiners, themselves, have chosen

not to expand refineries. They've been invited on

many occasions to come and talk to the state over

the past three, maybe four years, about expanding

refinery capacity. But transportation fuel,

gasoline is now a world market issue, and they

seem to prefer to import fuel.

So we have said in this report that we would work with them to improve the import facility. And we've also suggested that there be streamlining of permitting, much as we've done in the transmission area, as well.

But in spite of all that, the staff has found that it seems very difficult for the state to continue to depend on just petroleum. And there are suggestions that increases of other alternative fuels be sought, as well, to meet the obviously increasing demand of the people of the state for mobility, for transportation, and the fact that we'll continue to drive more vehicle miles.

So, there perhaps is a difference of opinion on approach, but there are alternatives

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1 here, and no desire, I believe, on the part of
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- 2 this organizations, to limit the mobility and
- 3 limit the driving potential of the citizens of
- 4 this state.
- 5 It's just that petroleum, as the sole
- fuel, scares us; our reliance on it scares us.
- 7 And we think we'd better take some other steps
- 8 analogous to what some people are talking about,
- 9 other approaches, in both electricity and natural
- 10 gas.
- 11 You're entitled to a different point of
- 12 view, but I think that's what the reports are
- 13 trying to say.
- MR. FRASSETT: I understand that. But
- 15 the spot market for CARB phase 3 gasoline is
- 16 pretty much nonexistent. So, what you're doing is
- 17 bringing in, you know, some raw stock that needs
- 18 to be blended. There's still a lot of work that
- 19 has to be done, even on those types of imported
- 20 fuels.
- 21 So, you know, looking at the spot market
- 22 today, as a savior for the supply demand of the
- 23 State of California, I think is wrong. That's not
- going to work. It never works. When the
- 25 refineries go down, you go to the spot market, the

1 prices go through the roof. Because the spo	1	prices	go	through	the	roof.	Because	the	spot
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- 2 market knows that you're bleeding out, and they
- just jack those prices up like crazy. And you and
- 4 I both know that.
- 5 So I would not be dependent upon the
- 6 spot market from other parts of the world to
- 7 supply gasoline to the State of California. We
- 8 have to build some infrastructure here. Somehow
- 9 or other we have to make it enticing for the oil
- 10 companies in the State of California to do
- 11 something that's going to provide for the
- infrastructure for the future of the state. We
- 13 all know that.
- 14 And maybe they don't want to do it
- 15 today, but maybe they don't want to do it because
- they get beat to death every time they do
- 17 anything. So there's a two-sided coin here. And
- 18 I think we have to address both sides of the
- 19 issue.
- Thank you.
- 21 PRESIDING MEMBER BOYD: Thank you.
- 22 COMMISSIONER GEESMAN: Let me add to
- 23 that that I do think if you go through some of the
- 24 ancillary reports that led up to this document,
- and which led to the Commission and ARB's adoption

of the AB-2076 report in July, you'll find that
the Commission places a very significant reliance
on changing the state permitting system for
refinery expansions and for the development of
additional storage facilities for imported

product.

And I think that it's probably wrong to cast the supply side option as whether we build another new refinery or not. I actually think that refinery capacity will be expanded. It's been expanding in a very slow incremental way over the last couple of decades on an individual refinery-by-refinery basis.

I think in the future the expansion in capacity that you'll see will come at existing refineries. But our current permitting system is not well situated to take statewide interests into account. It does not have a particular focus on identifying all of the requirements in one setting, and having those requirements met on a fixed deadline, so that you get a timely result.

I think it is dominated by local governments that have legitimate interests at stake, but there are broader interests for that portion of the motoring public that doesn't happen

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- 2 And I think it's an area that the state
- 3 can make some important progress on. And I'm
- 4 hopeful that we do make progress in the
- 5 Legislature next year.
- As it relates to the demand side,
- 7 though, I think it's important not to be too
- 8 dismissive, based perhaps only on the results of
- 9 the last couple of years in Congress, on the
- 10 likelihood that at some point in time there will
- 11 be an improvement in CAFE standards.
- 12 And I don't mean trying to push
- everybody into a little golf cart type vehicles.
- 14 I think some of the development of hybrid
- 15 technology would suggest that even the largest
- vehicles in the future may be able to make some
- 17 radical improvements in their fuel efficiency.
- 18 The Public Policy Institute of
- 19 California surveyed Californians earlier this year
- and found that 70 percent of all Californians
- 21 would like to see a significant improvement in
- 22 CAFE standards. And that 59 percent of all SUV
- 23 drivers would like to see a substantial
- 24 improvement. SUV drivers, you know, the people
- 25 that Ariana and others love to demonize --

1 MR. FR	ASSETT: Righ	t.
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2	COMMISSIONER GEESMAN: there is a
3	strong societal consensus, at least within this
4	state, that we need to make some significant
5	improvements in the efficiencies of our vehicle
6	fleet.

Just because Congress has not yet heard that message doesn't mean that it isn't important to raise it. And I, for one, don't think that the failure to accomplish that in the near term is ever going to produce an impetus to raise gasoline taxes, or I think as one of the witnesses said before, pay-at-the-pump insurance, or any number of other economic oriented alternatives.

I think the public has been pretty clear they don't want that. They prefer to see the improvement in efficiency gain the regulatory side. And in the '70s and '80s we were able to accomplish that. We stopped trying about 15 years ago. And we need to get back to that.

MR. FRASSETT: I think that's a great point. I thank you for it. My only real point here is I think you guys did a great job with the electrical crisis. I think you did a great job with the natural gas crisis.

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1 I think you can do a great job with this 2 problem, too. But it has to be looked at at a 3 different level than we're looking at it now. PRESIDING MEMBER BOYD: Thank you. 5 Shaun Lumachi. Long Beach Area Chamber of 6 Commerce. Apparently we've lost him. Now Mr. DeWitt. 7 MR. DeWITT: I was further down the hall 8 9 last time. 10 (Laughter.) PRESIDING MEMBER BOYD: And perhaps you 11 are our last witness, unless the other gentleman 12 13 reappears. 14 MR. DeWITT: Thank you, Mr. Chairman, 15 Mr. Boyd, the Committee. My name is John DeWitt. 16 Our family operates DeWitt Petroleum, based in El 17 Monte since 1945. We're a wholesaler and retailer 18 of petroleum products. Our primary customers are retailers, small fleets, farmers, cities, school 19 20 districts, agriculture. We employ 84 people. 21 Maybe it comes with my age, but when I 22 see recommendations coming from an august body

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that has a background of a staff that understands

what's going on, to reduce fuel use by 15 percent,

I was listening to the previous speaker. I'm

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1 somewhat paranoid because I've watched what
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- 2 happens when outside agencies regulate.
- I went through the shortage periods of
- 4 the '70s; I even remember the little red stamps we
- 5 had in the late '40s when we used to go into
- 6 Whittier to pick up gas at Urich's Gas Station.
- 7 When you recommend these things with the
- 8 amount of effort that you've spent on it, my
- 9 concern is our legislators are going to see that
- 10 15 percent, reduce demand 15 percent, and they're
- 11 not going to spend the time to look at the
- 12 subsidiary documents. I mean that's not been my
- 13 take on what happens in agencies and the
- 14 Legislature is not especially beneficial,
- 15 especially to small businesses.
- 16 The concern for small businesses is very
- 17 limited. We don't have a real strong voice in
- 18 what goes on in Sacramento. And those things
- impact us greater than it does the larger
- 20 companies. Our ability to respond to all of these
- 21 issues is based primarily because we're all trying
- to keep our nose above the waterline.
- 23 What I'm hopeful that happens after you
- go through this hearing process is that we come up
- 25 with something that number one, increases supply

1	so the dealers that I have taken care of over
2	years and the retailers and the end users of
3	petroleum products are not subject to the spikes

that we have had.

And I think your own staff has mentioned
that a lot of the spikes in the pricing and the
disruption has been caused by some of the
regulatory impacts. I don't know how you're going
to smooth that out.

When my grandkids now -- to balance that on the other side -- when my grandkids can now play soccer without coughing their lungs out, I think that is just terrific. And I don't think anybody in this room is interested in doing anything that's going to harm their kids or their grandkids.

And the toughest thing I see happening, not only from your recommendations, but to follow on with the legislation and regulations is how do you balance out the demands that come from the feds on the EPA level, and how you balance out the requirements for health, and still maintain a viable economy.

You know, in the early days when we started in El Monte we had a lot of dairies and

when there was a lot of the overflow from dairies,

- 2 we'd ship it down to Ted Keeshe's (phonetic)
- 3 Nursery. Well, we had a nice thing working
- 4 together with the various nurseries and the
- 5 dairies from Driftwood Dairy and all the rest,
- 6 which is tough to do nowadays. When you're
- 7 dealing with the economic issues and the
- 8 regulatory issues, the tradeoff between the two is
- 9 not symbiotic in many cases. It's not equal.
- 10 My hope is that someplace within your
- 11 staff's and with your mindsets, that we can
- 12 establish a couple things. Number one, first do
- no harm. I'd love to see our Legislature adopt
- 14 that Hippocratic oath.
- 15 Number two, there is no free lunch. And
- 16 whenever we do these things, within this economy,
- 17 to maintain our grandkids' health, somebody's
- going to pay the bill.
- Just as a sidelight, I just did a
- 20 little -- you mentioned 17 billion gallons of fuel
- 21 being used in California. I was looking at the
- 22 1.1 billion per month number that I read. And I
- 23 deduced that if we lived in Nevada, Arizona or
- Oregon, the California consumer could save \$250
- 25 million to a half a billion dollars a month just

1 because of the difference in their fuel costs.

Somewhere down the line my grandkids are going to have to pick up the trash that we pass on to them.

to them, and live with what we pass on to them.

I'm hopeful that in your wisdom and your thought

process we do something that allows small

businesses to continue to provide the energy, the

innovation that they have in the past. And allows

that by increasing the supply available of motor

10 fuel.

Encouraging the alternative forms of energy as things come along. I think some of these things coming on the combination of the Prius where they have the fuel and electrical operation in the cars are terrific.

I'm glad I'm not sitting in your chairs. I am hopeful in the future that we can smooth out some of these operations, some of the impacts of the regulatory process so that my customer base, of which I don't want to give you anecdotal evidence of the ones that are gone here, but there's a lot of them that have not been able to survive. And those specifically that have not been able to survive because of the regulatory impacts, still

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1 might be down there with the second generation, as
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- 2 myself.
- 3 Thank you for your time. Any questions?
- 4 PRESIDING MEMBER BOYD: Thank you, Mr.
- 5 DeWitt. I appreciate your comments. I can
- 6 identify with, believe it or not, as a fourth
- 7 generation Californian, I care about the same
- 8 things you care about.
- 9 And I've been in government far too
- 10 long; it's time to move on. But, when I started
- in government there were 21 million Californians.
- 12 Now there are 35. And I think you touched upon, I
- 13 wish some of them would move to Nevada and
- 14 Arizona, quite frankly, and then maybe our fuel
- 15 would cost less, because it wouldn't have to be as
- 16 clean as it has to be in order for your grandkids
- 17 to not cough.
- 18 So, I appreciate the dilemma you bring
- 19 to us. We wrestle with it regularly, the
- 20 attractiveness of California to so many people is
- a blessing and a curse all at the same time.
- 22 And we do have a unique gasoline in this
- 23 state in order to provide that clean air and good
- 24 health that you talk about. And it's a little
- 25 tougher to deal with it than it is elsewhere.

	Δ.
1	I think the rest of the country, as its
2	population grows, will end up with the same kind
3	of gasoline some day. And am pleased to comment
4	that Commissioner Geesman and I both
5	coincidentally do drive those Priuses. And see
6	things like that as part of our future.
7	So, we take into account your concerns,
8	and we do the best we can. I only hope we can
9	both meet our goals and accomplishments.
10	MR. DeWITT: Well, I find a very good
11	use for ethanol is with a little tonic, a little
12	ice, and a lime.
13	(Laughter.)
14	PRESIDING MEMBER BOYD: Used to be the
15	only use they knew for it years ago.
16	All right. Did Shaun Lumachi come back
17	into the room? Well, he didn't indicate he had a
18	problem, but unfortunately didn't get recognized.
19	I guess he had to leave. Nobody waved.

20 That's all the cards I have. If there's 21 anyone else who would like to testify, who didn't 22 obtain the opportunity, why, the floor is open to

you. Now would be the time.

23

Failing that, I thank you all for coming, and appreciate your input. And look

Τ	forward to seeing you again sometime on some othe
2	subject.
3	And thank you for attending today. This
4	meeting is adjourned, and I'd like to thank the
5	City for the use of their facility.
6	(Whereupon, at 12:00 noon, the hearing
7	was adjourned.)
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CERTIFICATE OF REPORTER

I, JAMES RAMOS, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Hearing; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said hearing, nor in any way interested in outcome of said hearing.

IN WITNESS WHEREOF, I have hereunto set my hand this 8th day of October, 2003.

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